

Kansas Judicial Branch Assessment of Self-Represented Litigant Services



FINAL REPORT

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Danielle Elyce Hirsch, Principal Court Management Consultant, Project Director Janet G. Cornell, Court Management Consultant



Daniel J. Hall, Vice President Court Consulting Services 707 Seventeenth Street, Suite 2900 Denver, CO 80202-2900 This report was prepared under a State Justice Institute (SJI) grant award to the Kansas Judicial Branch and Supreme Court of Kansas (grant number SJI-19-T-031). The National Center for State Courts (the Center, the National Center, or NCSC) is an independent, non-profit court improvement organization providing research, education, information, and consulting for advancements in the administration of courts. The NCSC conducted a performance audit of litigant access needs and self-help services in various courts in the state of Kansas. The purpose of this report is to document self-help practices and NCSC's observations and findings, and to provide recommendations for access to justice services that align with proven best practices and protocols for assisting those litigants who are unrepresented. The opinions expressed in this report are those of the NCSC, the Supreme Court of Kansas, or any individuals who were interviewed during this project. The NCSC grants the Kansas Judicial Branch/Supreme Court of Kansas a royalty-free non-exclusive license to reproduce, publish, distribute, or otherwise use, and to authorize others to use, all or any part of this report for any governmental or public purpose.

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Executive Summary

State courts are in the midst of a shifting user base. Where lawyer-represented parties had been the norm, the majority of civil cases now involve at least one unrepresented party. These self-represented litigants (SRLs) are often involved in housing, family, traffic, and consumer cases. This means that a large number of people with urgent and important issues at stake—such as preserving one's home, obtaining a divorce, caring for an infirmed loved one, or dealing with an irresponsible tenant—find themselves without legal representation to help them with their legal problems. Study after study of the civil legal needs of low-income people in the United States tell a remarkably consistent story: the legal needs of most low- and middle-income people remain unmet.

This rise of SRLs has changed the ways that judges, clerks and court staff must manage their courts. There is an increasing understanding that both access to justice and effective court operations are greatly improved when courts provide self-help services for those who represent themselves. And yet, expanding access to justice statewide, especially in a decentralized state like Kansas, can be challenging. Given the diversity of Kansas, offering self-help services across the state must be opportunistic and flexible. Put another way, statewide self-help in Kansas cannot adopt a one-size-fits-all approach, and any recommendations will need to account for local differences, demands, resources, and needs.

At the same time that recommended self-help solutions must allow for local differences, an opportunity exists for state-level leadership to offer statewide training, resources, and policies to ensure that all Kansans receive certain baseline elements of self-help. This is a moment when the Kansas Supreme Court Access to Justice Committee ("A2J Committee") and the Kansas Office of Judicial Administration ("OJA") can offer expanded statewide leadership and standardization to provide expanded access to justice for all in Kansas. Given the dedicated push by the OJA to standardize case management and e-filing across Kansas, there is an incredible opportunity to leverage statewide leadership and guidance in access to justice as well.

This report offers recommendations that include process simplification efforts, development of statewide self-help tools, better coordination of state and local self-help resources, increased staff and judicial training, and improved data collection and analysis. They are intended to inform the A2J Committee, the OJA, and local courts across Kansas about ways to provide more effective delivery of legal help to court users, and increase process efficiency for judges and court staff. The urgency of this need is undeniable.

The A2J Committee has a strong history of collaboration and engagement with diverse stakeholders who are interested in access to justice across Kansas. To expand and improve upon current A2J efforts and SRL services, this report provides a range of

recommendations, which have been informed by several guiding and important bedrock principles:¹

- A. Court users need help not only with finding courtrooms and clerks' offices, but they also need access to standardized, easy-to-understand legal information, court forms, and self-help visual aids to understand court processes and substantive areas of law. Self-help resources allow users to: understand the steps involved in obtaining resolution in a given case; prepare for their specific cases; and articulate, through the use of standardized forms and other tools, what they want in the litigation process to court staff, opposing parties, and judges.
- B. Coming to court can often be a stressful experience. Litigants' needs start before they enter the courthouse and extend beyond the final judgment in their cases. Users are often in great need of neutral procedural legal information that identifies and explains the workings of the relevant court, and provides referrals to community organizations that can help them. These connections can also help users cope with the emotional toll of coming to court on their own, especially in cases involving family law, foreclosure, garnishment, or housing issues.
- C. There is a need to maintain a critical connection among the Kansas Supreme Court, the OJA, the A2J Committee, and local jurisdictions in order to offer streamlined, quality assistance. The A2J Committee has begun this role and should continue. Ongoing work for access to justice likely requires additional dedicated staff at the OJA to develop, manage, and support additional self-help services, statewide and locally.
- D. Self-help services cannot be static; there is always room for continuous improvement. In this spirit, the A2J Committee can act as a hub for innovation, where new self-help needs, resources, and tools can be identified, tested, deployed, and replicated to serve the needs of all court users.

Five high-level thematic lenses have been used to frame all of the recommendations: Governance, Collaboration, Education, Development, and Measurement. Each is briefly described below. Because these concepts are interrelated, interconnected, and mutually re-enforcing, it is strongly advised that the A2J Committee approach reforms and innovations that address activities within each of the thematic topics.

- 1. **Governance:** Ensure high-level policy direction, collaboration, and implementation of the necessary policies and rules to support high quality self-help services.
- 2. **Collaboration**: Engage with judges, clerk and court staff, civil legal aid providers, and bar associations to identify needed self-help resources, pro bono clinics, and resources for self-help center (SHC) patrons.

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¹ Principles adapted from "Increasing Access to Justice for People without Lawyers," The Chicago Bar Foundation and ITT Institute of Design, May 2012

- 3. Education: Develop highly visual, plain language content (handouts, forms, referral materials) to help SRLs at courthouses, and orient and train staff and providers to use and share these tools.
- 4. **Development**: Develop and enhance self-help features, services, and resources, and solicit feedback from users and staff about additional necessary services and resources.
- 5. **Measurement**: Develop data collection tools to better understand the needs of, and services provided to, users; publish information about self-help services and outcomes; and use performance metrics to inform further self-help service development.

It is important to note that the Kansas OJA, the A2J Committee, and local courts have already worked on and implemented many items within these thematic areas. Further progress will build upon and leverage these existing efforts.

Introduction: Scope of Report and Methodology

The Kansas Judicial Branch sought consulting services to develop a comprehensive plan to improve upon services to self-represented litigants. Requested consulting outcomes were to:

- identify the strengths and challenges of the current self-help services;
- evaluate the services, forms, and technologies in use;
- identify opportunities for streamlining processes, creating efficiencies, and expanding technology;
- prioritize self-represented litigant/customer needs in navigating the court system;
- evaluate a range of potential SHC services; and
- provide a plan to include cost-effective, impactful and practical strategies.

Following a request for proposals, the NCSC was selected to provide consulting services. The NCSC consulting team consisted of Danielle Elyce Hirsch, Principal Court Management Consultant and Project Director, and Janet G. Cornell, Court Management Consultant.²

The following tasks formed the project methodology:

1. Conduct project initiation and kick off;

² Before joining NCSC, Ms. Hirsch worked at both the Administrative Office of Illinois Courts and The Chicago Bar Foundation, where she did extensive work launching and supporting self-help centers across jurisdictions in Illinois, including the Circuit Court of Cook County. Ms. Cornell worked in court administration in general and limited jurisdiction courts in Arizona and has consulted on caseflow and court performance management, court reengineering and high performing courts, and SRLs' access to courts.

- 2. Perform review of background material;
- 3. Conduct an initial site visit with stakeholder interviews, observations, and focus groups;
- 4. Draft initial findings on effective SRL services;
- 5. Draft recommendations and strategies for improving SRL services;
- 6. Convene a conference call to discuss draft recommendations and strategies; and
- 7. Conduct a second site visit to present the final recommendations and strategies and provide additional advice on implementation of the recommended strategies.

In coordination with the A2J Committee, project staff reviewed the self-help resources available in-person and on the websites of the Kansas Judicial Branch, Kansas Legal Services, and other justice system partners. A pre-site visit survey was distributed to approximately 300 individuals in the District Courts, requesting their feedback on self-help practices. Consultants interviewed A2J Committee leadership, and attended five days of meetings with focus groups consisting of judges, SHC staff, clerk staff, court staff, community groups, librarians, bar leaders, legislative leaders, and county board officials. The site visits allowed the consultants to observe a range of courthouse and court-based self-help centers in Kansas City, Olathe, Wichita, Kingman, McPherson, and Topeka. As a result of these fact-finding activities, this report offers a range of recommendations, which fall into the five categories noted above.

Access to Justice for Self-Represented Litigants

Based on research and experience, three basic truths underlie the needs of SRLs who attempt to engage in the justice system.

- 1. SRLs face difficulties understanding the legal system, the court process, and what they need to do next. These court users:
 - Have difficulty deciphering legal terms, especially if written in legalese;
 - Do not know where to go within the court building and what they need to do where; and
 - Do not know what to do after each individual hearing or the issuance of the final judgment.
- 2. SRLs have differing backgrounds and needs, which will affect what kind of self-help services they need. These court users:
 - May have different needs in multiple case types, including contract disputes, family law, guardianship, foreclosure, traffic and wage garnishments cases;
 - Differ in their degree of preparedness and understanding of their case;
 - May have had no previous encounters with legal system or extensive encounters with many different parts of the system;
 - May have multiple cases ongoing, in different areas of the law and in different courts within the courthouse, district or state;

- Differ in their suggested approach/intended courses of action toward their case(s), including their aptitude for conflict; and
- May have low or limited literacy or English proficiency.
- 3. The experience of a court self-help user is based on many factors, only some of which are case-specific.
 - To resolve a case, an SRL will interact with multiple stakeholders, including courthouse security (if offered in the courthouse), the courtroom clerk, the clerk's office, opposing counsel, judicial officers (including district court judges, magistrate judges, and any *pro tem* judges), and the law library (if available).
 - The emotional stress of the litigants is often recognized, but not addressed. Coming to court, especially in a case with high financial or personal stakes, can often be stressful and trigger emotional reactions. In addition, SRLs may have trauma that is not directly relevant to their court case, but which may affect their conduct or ability to make choices in the case.

In recent years, courts have also come to understand the need to be "trauma informed." This refers to services, treatment, and recognition or response to litigants who have experienced all types of trauma in their lives.³ The Substance Abuse and Mental Health Services Administration has suggested court practices that would demonstrate its sensitivity to a litigant's traumatized state.⁴ A trauma-informed court would:

- Acknowledge the presence and impact of trauma;
- Treat litigants with dignity and respect;
- Use communication practices that engage; and
- Apply courtroom practices that promote litigants' physical and emotional safety.

These practices may also guide how courts provide access and self-help services.

Kansas District Court Jurisdiction and Locations

The Kansas District Courts serve as general jurisdiction trial courts across the state, with original jurisdiction over all civil and criminal cases (including divorce and domestic relations cases), damage suits, probate and estate administration, guardianships, conservatorships, mental health cases, juvenile matters, and small claims cases. District courts can also hear appeals from municipal courts and review administrative actions. Judges are assigned to a judicial district, with some districts also utilizing magistrate judges on specifically assigned or designated cases.

³ See <u>http://traumainformedcareproject.org/</u> and <u>https://jjie.org/2019/07/17/trauma-informed-courts-how-to-create-one-and-why-you-should/</u>

⁴ See <u>https://www.nasmhpd.org/sites/default/files/JudgesEssential_5%201%202013finaldraft.pdf</u>

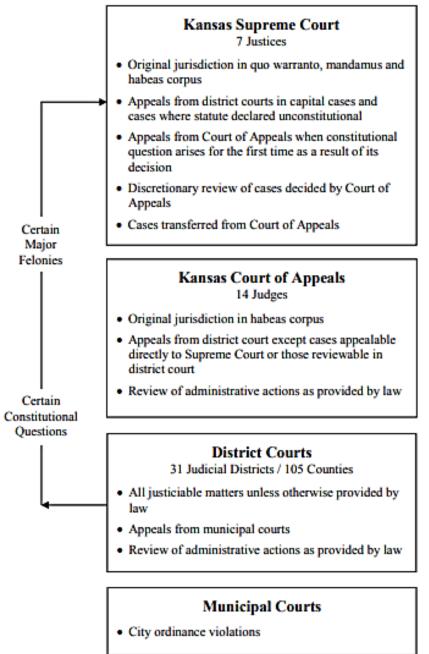


Figure 1 - Kansas Judicial System

Courts are located in 105 counties and organized within 31 judicial districts, as shown in Figure 2 below.

District 1	Atchison, Leavenworth	District 17	<u>Decatur, Graham, Norton, Osborne,</u> Phillips, <u>Smith</u>
District 2	Jackson, Jefferson, Pottawatomie, Wabaunsee	District 18	<u>Sedgwick</u>
District 3	Shawnee	District 19	Cowley
District 4	Anderson, Coffey, Franklin, Osage	District 20	Barton, Ellsworth, Rice, Russell, Stafford
District 5	Chase, Lyon	District 21	<u>Clay, Riley</u>
District 6	Bourbon, Linn, Miami	District 22	Brown, Doniphan, Marshall, Nemaha
District 7	Douglas -	District 23	<u>Ellis, Gove, Rooks, Trego</u>
District 8	Dickinson, <u>Geary</u> , <u>Marion</u> , <u>Morris</u>	District 24	<u>Edwards, Hodgeman, Lane, Ness, Pawnee,</u> Rush
District 9	<u>Harvey</u> , <u>McPherson</u>	District 25	Finney, <u>Greeley, Hamilton, Kearny, Scott,</u> <u>Wichita</u>
District 10	<u>Johnson</u>	District 26	<u>Grant, Haskell, Morton, Seward, Stanton,</u> <u>Stevens</u>
District 11	Cherokee, Crawford, Labette	District 27	Reno
District 12	Cloud, Jewell, Lincoln, Mitchell, Republic, Washington	District 28	<u>Ottawa, Saline</u>
District 13	Butler, Elk, Greenwood	District 29	Wyandotte
District 14	Chautauqua, Montgomery	District 30	Barber, Harper, Kingman, Pratt, Sumner
District 15	<u>Cheyenne, Logan, Sheridan, Sherman, Rawlins, Thomas, Wallace</u>	District 31	Allen, <u>Neosho</u> , <u>Wilson, Woodson</u>
District 16	<u>Clark, Comanche, Ford, Gray, Kiowa,</u> Meade		

Figure 2 – Kansas Judicial Districts and Counties

The Access to Justice Committee (A2J) was created by Kansas Supreme Court Rule 1401 on July 1, 2012 to make recommendations to the Supreme Court regarding self-help resources, planning for increasing self-help access, and reducing barriers to access.

Self-help functions are governed by Kansas Supreme Court Rule 1402, issued on July 8, 2019, where the rules for access to justice are described. This is the foundational document for services by court clerks and staff. ⁵

The Kansas Judicial Branch website indicates its desire to provide legal assistance, and provides extensive information, including forms, answers to frequently asked questions, sources of available help, and explanations of court processes, *e.g.*, how to represent yourself in court, and what Clerk of Court clerk staff may and may not do to help an SRL.⁶

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⁵ See the Kansas Supreme Court Rule 1402 at <u>http://www.kscourts.org/rules/Rule-Info.asp?r1=Rule+Relating+to+Access+to+Justice+Committee&r2=444</u> ⁶ <u>http://www.kscourts.org/Programs/Self-Help/default.asp</u>

Kansas JUDICIAL BR/ Programs	ANCH	Judicial Center statue
Kansas Courts Cases & C	Dpinions Appellate Clerk Court Rules and Forms	Programs Court Administration Quick Links A to Z
Can Clerk Staff Help Me	Home > Programs > Self Help	
Representing Yourself		
Get Legal Help	Self Help Information	
Going to Court	Welcome to the Kansas Court System Self-Help Cente	r. The Self-Help Center is intended to help you find legal
Court Contacts	assistance and information, work with an attorney, an	
Forms	This site does n	not provide legal advice.
Glossary		
Fequently Asked Questions	Can Clerk Staff Help Me?	People/offices in the court system
Limited Representation Information for Attorneys	Detailed guide as to the limitations of Clerk of the Court staff	Locate addresses and phone numbers of your local courthouse
FIND YOUR COURT	Representing Yourself Should I represent Myself, Things to Know, General Tips Get Legal Help How do I decide if I need a lawyer? Will I be able to afford one? How do I find and work with a lawyer? Where can I find a lawyer who will provide limited representation? Going to Court What happens in court? How should I act? How do I file a small claims case? Find answers to these	Court Forms Where can I find information about court forms? <u>Kansas</u> Judicial Council has a number of court forms. <u>Kansas Legal</u> Services has interactive forms for self-representing people. Representing Yourself before the Appellate Courts The Clerk of the Appellate Court has information for people who are representing themselves <u>Glossary</u> Definitions of common legal terms you may encounter in Court
	questions and more Kansas Court system	Frequently asked questions How can I find information on divorce, child custody, and other family law issues? Find answers to these questions

Figure 3 - Kansas Judicial Branch Web Page on Self Help Information

Five District courthouses offer court-based physical self-help centers. Many other courthouses provide a public access computer for access to forms on the Kansas Judicial Council and Kansas Legal Services web sites.

The A2J Committee is aware of several different "styles" of self-help services in the following Districts:

- Johnson County: Self-help in a separate room, with dedicated court staffing and onsite attorney support at arranged times.
- Ellis and Wyandotte Counties: Self-help in a separate room, with staffing by court clerks on a rotational schedule.
- Sedgwick County: Self-help with a specially designed room, several computers, printers, volunteer attorney and court staff adjacent to the self-help function.
- Dickinson, Franklin, Geary, Marion, and Morris Counties: Self-help in a separate room, with a computer, printer, and phone with direct access to Kansas Legal Services.
- Miami County: Self-help in a separate room, with a computer and phone with a direct line to Kansas Legal Services.
- Harvey and McPherson Counties: Self-help provided from a table in the courthouse or law library, along with a computer and printer.

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Separate roor Fully staffed; through the re public. On-site attorn available at co	n. clerks n com to l ney supp	help the port		Separate room Fully staffed;		- Specially - Eight cor	Sedgevice y designed room, mputers and print work stations are i	ers Co te Ka Ju	Dictainan, Fo Marino, Marini parate room. Imputer, printer, a lephone with dire nsas Legal Servic stice paralegal. erks remain at wo	and ct line to ces Access to	telephor Kansas I Justice p	Nami er oom. er, printer, an e with direc egal Service aralegal. ed noncourt	t line to a is Access to	or court	Harves, McPaecen Law Library house Lobby. er and printer.
Cheyenne St. Francis		Rawlin Atwoo		Decatur Oberlin	Norton Norton	Phillips Phillipsburg	Smith Smith Center	Jeweli Mankato	Republic Bellevtle	Washington Washington	Marshali Marysvile	Nemaha Sanaca	Hawatha	Doniphan Troy	Leavenworth
Sherman Goodland		Thoma Colby	15	Sheridan Hoxie	Graham Hill City	Rooks Stockton	Osborne Osborne	Mitchell Balott	Cloud Concordia Ottawa	Clay Clay Center	Westr		lackson At Holton Jeff	chison chison ferson kaloosa	Lazvonworth Wyandoi Kansas C
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Greeley Tribune	Wich Leoti		Scott Scott City	Lane Dighton	Ness Ness City	Rush La Crosse	Barton Great Bend	Elsworth Rice Lyons	McPherson McPherson	Marion Marton	Council Grove	Lyon Emporia	Coffey	Franklin Ottawa Anderson	Miami Paola
Hamilton Syracuse	Kear Lakit		Finney Garden Ct	ty	Hodgeman Jetmore	Pawnee Larned	Stafford St. John	Reno	Harvey	Butk	Fals	reenwood	Burlington	Gamett	Mound City Bourbon
Stanton	Gran			Gray Cimarton	Ford Dodge City	Edwards Kinskey	Pratt		Sedgw Wichtz	El Do	a 1.	ureka	Woodson Yates Center Wilson	Allen Iola Neosho	Fort Scott
Johnson	Ulyss	425	Haskell Sublette	Meade	Clark	Kiowa Greensburg	Barber	Kingman Kingman	Sumper	Cov	_	ilk Ioward	Fredonia	Erie Chanute	Gitard Pittsburg
Morton Elkhart	Stever Hugtor		Seward Liberal	Meade	Ashland	Comanche Coldwater	Medicine Lodge	Harper Anthony	Wellington			Chautauqua Sedan	Montgomery Independence Coffeyytile	Labette Oswego Parsons	Cherokee Columbus
County Name Counthouse/ Judicial Center Location Judicial District Boundary															

Figure 4 – Self-Help Centers in Kansas District Courts

Staffing for self-help functions varies widely across courthouses in Kansas. Some locations maintain full-time dedicated staff, but others have only part-time or no staff available for self-help services.

Court patrons in need of self-help assistance may obtain it directly or indirectly. The chart below illustrates the variation of pathways or "entry points" for SRLs to seek assistance.

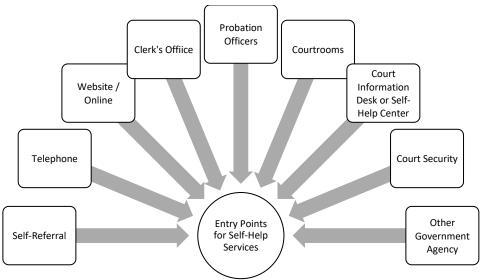


Figure 5 – Typical Entry Points or Sources for Self-Help Services

A2J Committee representatives have expressed a desire to expand and improve upon the current functions and services, as illustrated below.

 Obtain information about SRL services in Kansas; Obtain information and feedback from focus groups with local, regional, and state participants; Expand and improve upon current self-help functions and remove barriers; Ensure accuracy and consistency of information provided to SRLs; 	 Improve coordination of service delivery; Provide statewide access and consistency; Increase resources available for legal services; Improve the planning and coordination of SRL services; Develop a training program for staff and volunteers serving SRLs 				
Figure 6 – Desired Self-Help Functions					

Kansas Judicial Branch A2J Survey

Project research included conducting a survey under the supervision of the A2J Committee. The survey posed questions to judges and court staff across Kansas about self-help service needs, tools, and support or funding sources.

A2J Committee Survey of Kansas District Courts	
List of Survey Questions	
For those with existing self-help centers:	
Indicate the court or county	
Provide the court location/address	
 Provide days and hours for court and for self-help centers 	
 Indicate if your court has a self-help center 	
 Indicate services provided at the self-help center 	
 Indicate the tools provided to litigants 	
 Indicate who has access to the self-help center 	
 Indicate the self-help center location (inside court, adjacent, outside) 	

- Indicate the self-help tools provided to self-help litigants
- Indicate tools provided remotely
- Indicate the self-help needs at the court
- Indicate data that is collected
- Indicate the source of funding for the self-help center
- Indicate the staffing and amount of staff time to support the self-help center
- Indicate if language access services are provided
- Indicate if assistance is also provided by the Kansas Bar Association, Kansas Legal Services, limited scope representation lawyers

For those with no self-help center present:

- Indicate what type of center would be best (on-site, remote access)
- Indicate types of services desired.

Figure 7 – Survey Questions

The survey was distributed on September 3, 2019, with a response deadline of September 13, 2019. A survey reminder was distributed on September 10, 2019. Of a possible total respondent group of approximately 300 individuals⁷, 92 responses were received, a 31% response rate. Because responses could include multiple respondents from a single court, survey results were primarily used to inform and frame the issues surrounding self-help needs and services in current use across the state. The survey results may also be useful to the A2J Committee about perspectives on SRL services. Full (unedited and unredacted) survey results are included in Appendix II. Summary findings are presented below.

Survey Results Key Findings (r	percentages indicated for highest response topics within categories)
Presence of a self-help center	82% no self-help center in operation
	18% current presence of self-help center
Services provided	88% forms
	59% instructions and explanations
	53% personal, one-on-one assistance
Charging for forms/copies	93% no charge for copies
Self-help tools – on site	88% on-site computer, printer access
	82% staff assistance, internet access
Self-help tools - remotely	82% Kansas Judicial Council forms
	76% links to Kansas Legal Services
	53% links to OJA
Location of self-help center	82% location inside a courthouse
Areas and topics with self-help	94% family law, petitions, names change, protective orders
need	88% landlord tenant, domestic violence, divorce/dissolution
Data collection	58% do not collect data
	41% collect numbers of customers/litigants
Funding source	71% are county-funded
Language access services	41% indicated some assistance by bilingual court staff
	47% do not provide
Other assistance	53% indicated Kansas Legal Services, 24% indicated other
	providers, mediators, domestic violence advocates

Figure 8 – Survey Results

⁷ Survey respondents were identified by the A2J Committee and included District Court judges, administrators, and other key court representatives.

Some takeaways from the survey comments include: varying opinions on the pressures and needs for self-help services, perhaps informed by low customer volumes; differences in the perspectives of and support from judges for offering self-help services; perceptions of limited resources and space availability; and difference of opinions about what kinds of self-help services ought to be available. All of this feedback can inform the A2J Committee as it continues working on Kansans' access to justice.

Observations and Recommendations

Consultant activities included site visits at multiple locations. The locations selected by the A2J Committee were intended to represent counties and districts in metropolitan locales with self-help centers in operation, and smaller courts with limited self-help functions. The locations were also intended to illustrate variations in self-help staffing resources and technology utilization.

Location (in order of site visit)	Type of Jurisdiction	Activities Conducted	Representatives Involved During Site Visit
Wyandotte County/Kansas City	Urban, metropolitan	Tour court Meet court staff Conduct focus group	12- 15
Johnson County/Olathe	Urban, metropolitan	Tour court Meet court staff Conduct focus group	48
Sedgwick County/Wichita	Urban, metropolitan	Tour court Meet with Judges Conduct focus group	12-15
Kingman County/Kingman	Rural, small court	Tour court Meet court staff Observe courtroom	3
McPherson County/McPherson	Rural, small court	Tour court Meet court staff Conduct focus group	9
Shawnee County/Topeka	Urban, metropolitan	Tour Supreme Court Library Conduct focus group Meet with A2J Committee	20-25

Site visit observations and focus group meetings uncovered a wealth of information about existing self-help functions and perspectives on SRL needs. The chart below includes a summary listing of the self-help services in the locations visited.

Wyandotte	Johnson	Sedgwick	Kingman	McPherson	Shawnee
County	County	County	County	County	County
 Location inside courthouse 1 FTE 1 Court Interpreter 1 Court Trustee 2 computers E-filing scanner Instructions Glossary Standardized forms 5-20 users per week Log sheet to track volume and times Bar directory 	 Located inside courthouse 5 FTE 2 PT staff 1 Bilingual staff Opened in 2014 Computers KLS attorney by appointment Forms, instructions Personal assistance staff Resource Navigator (County Human Services) Law Books Intake sheet Print out forms as needed Handout – what the self- help center does 	 Located inside courthouse 8 computers Copy machine Computer access to child custody, support information Sign posted in staff area: what staff can/cannot do Alcove with privacy Adjacent to clerk's office filing area Security officer 44 forms 1 volunteer attorney (2 half- days/week) 20-40 users per week 	 No specific location Use clerk's office counter as information area Self-help "card" SRL resource list 1-2 users per week May use law enforcement bi-lingual staff Use private room as needed Sign posted on what clerk staff can/cannot do Print packets on PFA/PSA as needed 	 Located inside courthouse, and in court hallway 2 computers – 1 court and 1 county Color coded service sign by type of SRL service, using KLS program information Color papers, corresponding information sheets (to guide SRLs when using computer) User survey, feedback Postcard with information Data sheet to count users 	 Located inside Supreme Court Law Library 1-2 computers Access to law books Law Library staff as primary contact for help

Figure 10 – Sampling of SRL Services from Site Visits

The recommendations offered below are grouped into five main areas, as noted above: 1. Governance, 2. Collaboration, 3.Education, 4. Development and 5. Measurement.

1. Governance

1.1. Continue the Governing and Policy Body Process

The Kansas Supreme Court, OJA, and A2J committee should ensure high-level policy direction, collaboration, and implementation of the necessary policies and rules to support high quality self-help services. The Kansas Supreme Court's promulgation of Supreme Court Rule 1402 (SCR 1402), which guides court staff and volunteers about the difference between providing legal information and providing legal advice, lays an excellent foundation for the Court's leadership in the access to justice area.

The A2J Committee has filled the important role of being the overarching high-level governance, oversight, and policy entity with broad responsibility for SRL services. The

A2J Committee should continue to maintain clear governance and oversight, as well as day-to-day management and support of all self-help functions, operations, and performance objectives, and direction of ongoing and continuous improvements. This should include oversight of collaborations and partnerships with other internal and external agencies and organizations. As needed, intergovernmental agreements (IGAs) and memoranda of understanding (MOUs) should be written to document goals, roles, expectations, and ownership.

The A2J Committee can continue to support statewide expansion of access to justice, by both suggesting and developing needed access to justice policies, rule proposals, and training programs. Additional Court directives, policies, or rules that establish a sustainable process for creating standardized statewide "plain language" forms in case types with high areas of SRLs should be explored. This work should include dedicating the OJA staff support needed to develop the documents and ensure that they remain applicable to evolving law and practice. In addition, such a statewide SRL forms process must be nimble and responsive, and should not be tethered to the meetings of the Kansas Judicial Council, which occur every six months.⁸

In addition, the A2J Committee can support the self-help practices across the state by, supporting the recommendations in categories noted in this report.

1.2. Publish the Vision and Goals

In managing programs for SRLs, the A2J Committee should identify and document foundational goals and directions. The A2J Committee should link all of its self-help work to Kansas Judicial Branch strategic plans, making connections between self-help functions and those high-level statewide focus points.

This may entail revisiting recent strategic planning work and products to make the linkages clear and can be done by creating a clear mission and vision to guide how the court will both collaborate and divide responsibilities for self-help responsibilities or tasks. Examples of some suggested guiding principles for SHC operations are provided below.

Principle #1	Adhere to and compliance with statutes and rules.
Principle #2	Practice and support the court mission, vision, and strategic directions.
Principle #3	Embrace clear governance and operational policies.
Principle #4	Leverage and maximize technology and space utilization.
Principle #5	Focus on and remember the customers – court users and litigants.
Principle #6	Engage mechanisms for user input, feedback, and suggestions.
	Figure 11 – Suggested Guiding Principles for SHC Operations

A court seeking to establish self-help functions would benefit from a formally published statewide self-help program plan that provides clear descriptions of program goals and objectives, and lays the foundation for publication of program operations and outcomes.⁹ The Self-Represented Litigant Network's "Best Practices In Court-Based Programs for

⁸ Additional information about forms is included later in this report, on pages 28-31

⁹ Information about how to measure performance is included later in this report, on pages 33-36.

the Self-Represented" publication includes areas that should be included in such a plan.¹⁰ The National Association for Court Management has also identified the following key elements of a strategic plan¹¹:

Strategic Plan Elements

- Vision, objectives, goals, and timeline (vision statement, listing of focus area or goals).
- Notation of strategic issues (targeted areas for improved performance).
- Analysis of the needs and problems (the most urgent needs and barriers to access).
- Identification of desired components to provide services and access.
- Identification of measures and outcomes (to indicate performance, progress and success).
- Inclusion of feedback partners and their roles (to include how members of the public provide input and feedback).
- Identification of roles, committees, workgroups, and interdisciplinary teams who will be involved in contributions to and use of the strategic plan.
- Accomplishments to date, and notation of upcoming actions, activities and deliverables (to answer "Where do we go from here?").
- Inclusion of self- evaluation and ongoing assessment of practices against objectives.
 Figure 12 Suggested Elements of a Strategic Plan

2. Collaboration

2.1 Continue Collaboration and Engagement with Partners

While the courts must be actively involved in supporting court-based self-help, partnerships with community and legal partners are also vitally important. SHC partners include all court stakeholders who interface with the public, as well as civil legal aid, private bar, and community partners who support court users outside of the court setting. A list of potential partners is noted in the chart below.

¹⁰ <u>https://ncsc.contentdm.oclc.org/digital/collection/accessfair/id/328</u>

¹¹ Adapted from the National Association for Court Management Core Competency on "Strategic Planning," published on the NACM Website at <u>http://nacmcore.org/curriculum/strategic-plan/</u>

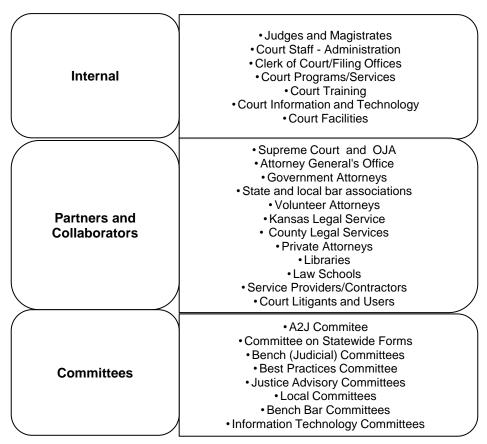


Figure 13 - Partners and Collaborators with the Self-Help Center

Representatives of these groups should continue involvement and participation in the governing body and committees. Not only can their input and information about SRL needs and services be beneficial, they can also provide avenues for communicating about SRL services and serve as sources for additional resources, volunteers, or collaborations.

The Kansas Supreme Court, OJA and A2J Committee should continually engage with judges, clerk and court staff, civil legal aid providers, and bar associations to identify pro bono clinics and other needed resources for SHC patrons.

The A2J Committee should support and encourage local-level collaborations and networking so that courts can leverage partners' support and services for SRLs, including not only their own resources, but information about, and referrals to, additional sources of help for SRLs. The A2J Committee should: maintain awareness of locally available services across the state; inform individual courts about, and encourage them to use, those services; make SRLs aware of the availability of the services; and identify ways to replicate practices beyond a single district or county.¹²

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¹² The Colorado Judicial Branch, for example, uses designated court-based representatives called "Sherlocks" in each county as the points of contact for self-help coordination. https://www.courts.state.co.us/Self Help/information.cfm

The A2J Committee should consider creating a network of contacts, experts, providers, and individuals that would be responsible for receiving and disseminating information about self-help resources and Kansas Judicial Branch access-to-justice initiatives, and act as a mechanism to collect and share information about local innovations. This network would foster both increased collaboration between courthouses and the more efficient use of resources statewide. For example, Kansas Legal Services offers a number of useful self-help resources on its website. There should be continued and robust collaboration between Kansas Legal Services and the A2J Committee to determine what resources developed by KLS would be useful to promote and share locally, and which additional resources need to be developed by the A2J Committee.

2.2 Encourage New Collaborations and Resource Sharing

The A2J Committee should also explore ways to offer new services and resources to SRLs. This would include contacting local courts, legal clinics, legal aid providers, or law school clinics to identify those that have developed additional self-help tools, inventorying those tools, and publicizing them statewide so that they can be replicated or adapted. Using the McPherson Self-Help Center as a model, there is a significant opportunity to increase collaboration and visibility by sharing the self-help resources developed by Kansas Legal Services with court self-help centers across the state.

In jurisdictions with physical self-help centers, staff should explore whether bar associations, civil legal aid providers, local law schools, or other legal professionals would be interested in offering part-time court-based volunteer legal assistance services on site or remotely.

3. Education

3.1 Identify Desired Self-Help Services and Functions

The Kansas Supreme Court should create and publish all necessary policies, guidelines, administrative directives, and court orders to support the self-help functions, clearly documenting expected practices for all self-help operations and the source and location of materials.

A good example of identifying the range of resources and services available from the Kansas courts can be found on the Florida court system's website¹³:

¹³ See <u>https://help.flcourts.org/</u>



Figure 14 - Sample Branding of Self-Help Functions - Florida Courts

3.2 Identify and Brand All Court Self-Help Services

The A2J Committee should compile a full listing of the available resources, services, and products available to SRLs. The Committee should assess language assistance needs, including the specific languages and types of services that have been requested. The Committee can use the resulting inventory to (1) group service areas and categories, (2) determine which services must be conducted in person on-site, and which can be provided remotely or electronically, and (3) determine the case types and forms types that need to be added to the courts' current inventory.

The Supreme Court should determine if any renaming or branding is needed to indicate that information or services are provided by, or in cooperation with, the Kansas Judicial Branch. Proven practices in other courts indicate that services and products should be labeled and branded, as means of demonstrating that the judicial branch broadly supports self-help and access to justice.

3.3 Create and Publish Materials

The Kansas Supreme Court, OJA, and A2J Committee should develop highly visual, plain language content (handouts, forms, referral materials, flow charts) to help SRLs at courthouses and through providers, and provide orientation and training to staff and providers.

As a proof of concept, the A2J Committee should develop a process map of a specific area of law to help SRLs understand all of the steps necessary to resolve a case from filing to disposition. Thereafter, the A2J Committee should develop additional visual resources to assist SRLs, *e.g.*, a visual aid to understand the divorce process given the

high volume of self-represented filings in this area of law across Kansas. A sampling of such a flow diagram developed and used in Illinois is included below.¹⁴



Figure 15 - Court Process Chart

4. Development

4.1 Evaluate Self-Help Utilization Rates

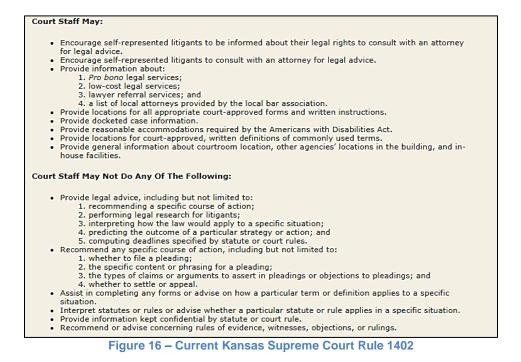
The A2J Committee should evaluate current utilization rates for existing self-help access and services, including customer volume, types of inquiries, source of referrals to the SHCs (where applicable), services provided, and service outcomes. The Committee should use the results in deciding which SRL and self-help functions are needed in the enhanced menu of services, and which functions may be either eliminated or minimized due to low use. In making these decisions, the Committee should consider the access points to be included in SHCs for large and small courts, as well as for those in a metropolitan or rural area. Appendix V provides an example of an SHC referral and information form.

4.2 Create Instructional and Wayfinding Signage

The A2J Committee should also consider the comprehensive signage needs for wayfinding and directions to the public to locate self-help services, taking into account the need to clearly inform users of all types about SRL service locations and services. Court staff should be mindful of Kansas Supreme Court Rule 1402, which describes what they may and may not do when interacting with an SRL.

¹⁴ The flow diagram illustration is from the Illinois Supreme Court; see

https://courts.illinois.gov/CivilJustice/Resources/Self-Represented_Litigants/Divorce_with_Children-112518.pdf



The Kansas courts have signage that summarizes the rule in both English and Spanish.



The Kansas Supreme Court and the A2J Committee should ensure that this signage is present and visible in all District Courts and place signs in multiple locations that are visible to court users and litigants.

4.3 **Provide Education and Orientation Sessions**

The A2J Committee should sponsor educational and orientation presentations such as:

- Ongoing training for judges and magistrates on access to justice initiatives, programs, and products;
- Ongoing training for any self-help staff, clerk or court staff, and any probation staff who may be called upon to cover tasks, contact SRLs, or provide back-up coverage;
- Refresher training on interacting with SRLs, as well as the substantive topics of SCR 1402 pertaining to legal information and legal advice and how to make a good referral; and
- Orientation for court and agency staff, as appropriate, on the role and functions of self-help services and functions, so that they can adequately understand the services and properly refer litigants.

4.4 Create Safe Harbor Provisions

The A2J Committee should propose and support the Kansas Supreme Court's adoption of a "safe harbor" rule change that prescribes the expectations and limitations for any *pro bono* attorneys who provide information and service to SRLs. The American Bar Association (ABA) promulgated Rule 6.5 below regarding nonprofit and court-annexed limited legal services.¹⁵ This rule has been adopted by several states as a foundation for how SHC volunteer attorneys may operate in providing short-term, limited information, advice, and assistance, *e.g.,* forms completion.

American Bar Association Rule 6.5: Nonprofit & Court-Annexed Limited Legal Services Programs

(a) A lawyer who, under the auspices of a program sponsored by a nonprofit organization or court, provides short-term limited legal services to a client without expectation by either the lawyer or the client that the lawyer will provide continuing representation in the matter:

(1) is subject to Rules 1.7 and 1.9(a) only if the lawyer knows that the representation of the client involves a conflict of interest; and

(2) is subject to Rule 1.10 only if the lawyer knows that another lawyer associated with the lawyer in a law firm is disqualified by Rule 1.7 or 1.9(a) with respect to the matter.

(b) Except as provided in paragraph (a)(2), Rule 1.10 is inapplicable to a representation governed by this Rule.

Figure 18 – ABA Rule 6.5 for Limited Legal Services

¹⁵ See

https://www.americanbar.org/groups/professional_responsibility/publications/model_rules_of_professional _conduct/rule_6_5_nonprofit_court_annexed_limited_legal_services_programs/

4.5 Create Additional Services to Help the SRLs

The A2J Committee should also propose that the Supreme Court approve and support the Committee in developing other self-help services. The Court should determine the role and use of navigators and other guides, helpers, escorts, and volunteers, and define the nature of services expected. These representatives can enhance court effectiveness, facilitate access to justice, and provide a positive experience for the SRLs.¹⁶ Navigators can serve a variety of functions, from simple information provision to hands-on assistance. The helpers should be trauma-informed and sensitive to SRLs' needs.

Sampling of Non-Lawyer Court Navigator Functions¹⁷

- Assistance with understanding of legal forms or documents;
- Provide legal and procedural information;
- Provide referrals to other providers;
- Offer guidance on available resources and options;
- Provide language assistance outside of court proceedings;
- Give navigational or direction information;
- Accompany an SRL to court;

•

• Offer feedback to courts and service providers.

Figure 19 – Sampling of Navigator Functions

The Committee should try to use volunteers, *e.g.*, AmeriCorps members, student volunteers, or interns, in the courts' self-help operations. It should also determine whether different service zones need to be used for service provision, *e.g.*, quiet areas or group spaces, taking into account the nature of the SRL service provided and the need for confidentiality. The Committee should also evaluate where SRLs are directed, and minimize the number of locations so that the SRL is not asked to move to multiple spaces in different parts of the courthouse.

4.6 Investigate Linkages with Clerk's Office Filing Services

In addition, A2J the Committee should determine to what degree any Clerk's Office filing counter functions need to be available within self-help operations, keeping the needs of the SRL in mind. The Office may require, *e.g.*, a single point of access, or affording an SRL the ability to submit information or make financial or compliance transactions. This may entail cross-commissioning and cross-training clerk personnel, and ensuring that supervision duties maintain fidelity to overall court goals.

4.7 Evaluate and Utilize Various Self Help Approaches

¹⁶ "Nonlawyer Navigators in State Courts: An Emerging Consensus," webinar presented by the National Association for Court Management, October 21, 2019, and Mary E. McClymont, <u>Nonlawyer Navigators in</u> <u>State Courts: an Emerging Consensus, a Survey of the National Landscape of Nonlawyer Navigator</u> <u>Programs in State Courts Assisting Self-Represented Litigants</u>, Georgetown Law Center Justice Lab, June 2019. ¹⁷ Id.

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With the A2J Committee's guidance, the Supreme Court should: determine the services to be included in self-help and supporting resources. Self-help services can be delivered in several high-level categories or approaches, from signage to documents to technologies. The figure below indicates specific examples of approaches in which self-help techniques may be considered.

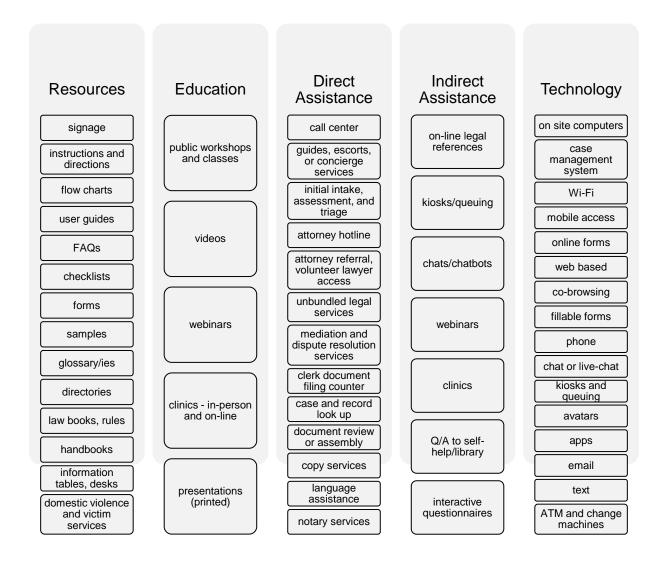


Figure 20 – Self-Help Center Approached and Services by Broad Category

The A2J should: be mindful of both local and statewide needs; identify which need to be court-based and which need to be community-based; and identify which need to be leveraged statewide and which can be driven locally. Examples are included below.

Self Help Resources ¹⁸			
Court-Based	Community-Based		
Self-Help Center	Legal Aid		
Court Staff	Public Library		
Law Library	Local Bar Association		
On-Site Courthouse Volunteers	Pro Bono Attorneys		
Mediators	Remote Language Assistance		
Self-Help Resources, Forms and Tools			
On Site Language Assistance			

Figure 21 – Self-Help Center Resources

4.8 Manage the Creation and Deployment of all Self-Help Forms

The A2J Committee should continue work under the leadership of the Forms Subcommittee, currently chaired by Starla Borg Nelson. Work is currently underway for the creation and dissemination of forms for statewide use. The Kansas Judicial Council's forms fall within the main categories noted below.



Figure 22 - Kansas Judicial Council Forms

¹⁸ Adapted from "What is Legal Information? – a Guide to Using the Illinois Supreme Court Policy on Assistance to Court Patrons by Circuit Clerks, Court Staff, Law Librarians, and Court Volunteers," Illinois Supreme Court Commission on Access to Justice, December 2018.

Relying, however, upon a small group like the subcommittee to assess and vet the forms can be cumbersome and may delay their implementation. The A2J Committee should use staffing resources to support forms work.¹⁹ Forms subcommittee work should maintain awareness of promising ideas being developed in both urban and rural courts.

Forms from Kansas Legal Services should also be considered and leveraged. Some are noted below.

Kansas Legal Services – Free Legal Forms			
Family Law/Divorce			
Child Support/Parenting Time			
Address Change			
Name Change			
Paternity			
Identity Theft			
Code for Care of Children			
Expungement of Records			
Federal and State Income Tax			
Guardian/Conservator			
Protection Orders			
Small Claims Court			
Suspended Drivers License			
Authorization Forms (employment, educational or child/family services records release)			
From: https://www.kansaslegalservices.org/node/785/free-legal-forms			
Figure 23 – Kansas Legal Services Forms			

Both Sedgwick and Johnson County District Courts have forms that are made available. In the case of Sedgwick County, more than 40 forms can be accessed from the public access computer in the self-help center. Johnson County also uses many forms, some of which were created by trial and error based on the needs of SRLs. In Johnson County, forms are also distributed by the volunteer attorney who works on-site each week. A brief listing of form types, by broad category, are included below.

¹⁹ See information about staffing resources on page 32.

 A detrowiedgement of Flights and Entry of Plea Addit Name Change: Instructions for Name Change Addit Name Change: Instructions for Name Change Addit Name Change: Instructions for Name Change Addit Name Change: Differ Name Change Plate I and Plate I	From Sedawick County 19	R th Iudicial District Wichita
Equal Parenting Time Worksheet E • Family Law Pro Se Instructions for Divorce with Children • Family Law Pro Se Instructions for Divorce without Children • Family Law Pro Se Motion • Family Law Proposed Parenting Plan • Fast Pass Application	 Acknowledgment of Rights and Entry of Plea Adult Name Change: Instructions for Name Change Adult Name Change: Name Change Packet Adult Name Change: Notice of Hearing by Mail Adult Name Change: Petition for Name Change Adut Name Change: Petition for Name Change Basic Instructions for Conservators Basic Instructions for Guardians and Conservators BIDS Sedgwick County vs, Bids Payments Bondsman Application Conservatorship Annual Final Accounting Divorce/Seperate Maintenance Pretrial Conference Order Document Authorized for E-Filing Adment Petition Strict Fordia State Short Form Domestic Relations Affidavit Short Form Domestic Relations Affidavit Short Form 	 Limited Docket Date List for E-Filing Marriage License Application Municipal Court Appeals Instructions for non-person Crimes Municipal Court Appeals Instructions for Persons Crimes Municipal Court Appeals Instructions for Persons Crimes Municipal Court Appeals Instructions for Persons Crimes N Notice and Order of Defendant's Approval of Jury Trial Continuance O Order for Transcript - Preliminary Hearing Order Withdrawing Bench Warrants (Civil & Farnily Law) Order Withdrawing Bench Warrants (Criminal) P PE PEA/PFS Record of Hearing Protection Case Summons and Notice of Hearing Protection from Abuse Packet Protection from Stalking or Sexual Assault Packet Protection from Stalking Video B Request for Affidavit of Probable cause in support of an Arrest Warrant of Summons Request for Affidavit of Probable cause of Arrest (for use by Defendant's Atomey only) Request for Copy of Affidavit of Probable Cause of Arrest (for use by Defendant or Defendant's attorney only)
E • Small Claims - Packet • Family Law Pro Se Instructions for Divorce with Children • Small Claims - Packet • Family Law Pro Se Instructions for Divorce without Children • Small Claims - Satisfaction of Judgement • Family Law Pro Se Motion • Supreme Court Rules Forms (External Link) • Family Law Proposed Parenting Plan • U	Equal Parenting Time Worksheet	
Guardian's Ward - Annual/Final Report Guide to the Court Process of Juvenile Offender Case From: https://www.dc18.org/forms	Family Law Pro Se Instructions for Divorce with Children Family Law Pro Se Instructions for Divorce without Children Family Law Pro Se Motion Family Law Proposed Parenting Plan Fast Pass Application G Guardian's Ward - Annual/Final Report Guide to the Court Process of Juvenile Offender Case	Small Claims - Packet Small Claims - Satisfaction of Judgement Supreme Court Rules Forms (External Link)

Figure 24 – Sedgwick County Forms

From Johnson County – Olathe			
 Divorce with Children Divorce with no Children Parentage Post Decree Motions Miscellaneous Chapter 61 Evictions Garnishments 			
From: http://courts.jocogov.org/hc_selfhelp.aspx			

Figure 25 – Johnson County Forms

These lists of forms illustrate the need to create workable forms and make them easily available to both court staff (to advise SRLs) and the public. To ensure coordination and leverage of the various sources for forms and documents, the A2J Committee should implement processes to do the following:

- a. Inventory all the forms used by courts and legal aid partners across the state, both those that have been approved for statewide use, and in particular, those in use in individual courts. Some of these forms may hold promise for wider statewide modification and/or adoption as is.
- b. Group forms and self-help tools by type and category, indicating which are easy to promulgate and which may take longer time to complete, and make them publicly available.
- c. Identify which forms must be used statewide, which can be created and used locally, and which will ultimately migrate from local to statewide use. Appendix 8 contains an example of a statewide forms policy.
- d. Determine which forms must be in simple fillable formats, and which should be created and generated using online forms completion or information gathering via a guided process or a document automation process that poses questions to direct the respondent to answer subsequent questions based upon prior responses.
- e. As each form or group of forms is promulgated, conduct ongoing reviews to ensure they reflect statutory and case law changes.
- f. Revise and correct forms as expeditiously as possible and redeploy.
- g. Continue the inventory and creation process to provide additional forms for use and ensure broad distribution.

The goal is to create consistent statewide and local forms to help SRLs.

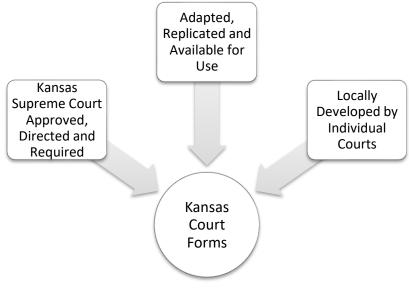


Figure 26 - Use of Statewide and Local Forms

4.9 Determine Staffing Resources

To support the focus on services for SRLs, the A2J Committee should consider making a request to hire an OJA staff person whose focus is access to justice. The OJA should consider formally designating a statewide self-help coordinator.²⁰ Additionally, local contact representatives for self-help should be created for each district. This designation could be similar to the existing Rule 1702 that prescribes language access coordinators for each district. Current OJA staff does an excellent job, but given the many important functions they perform, they do not have the time to do everything needed to maintain and continually improve self-help services across Kansas. This new position (or positions) could support the A2J Committee; develop self-help resources, forms, and tools; and engage with judicial branch entities, local court staff, judges, and non-court community partners (including service providers) to offer training programs, share statewide resources, and support regional access to justice efforts.

4.10 Identify and Use Technology

The Kansas Supreme Court, OJA, and the A2J Committee should develop and enhance self-help features, services, and resources through the use of various technologies, which play an integral role in the delivery of services to SRLS. The A2J committee should direct a full inventory of the current technology and non-technology based methods supporting SRL services in all courts, and identify areas where local courts can provide greater access for SRLs via use of expanded technology.

Common technology or automated techniques include queuing systems, electronic signage, digital forms and documents, and remote accessibility to self-help services by telephones and other hardware or software. The technology used should be directly linked to the nature and type of service provided, and the A2J Committee should determine which technology is best for each of the services by broad categories noted.²¹

4.11 Prepare for Program Expansion and Enhancement

The A2J Committee should also work to better facilitate learning and resource sharing between interested local court self-help centers and courts interested in using resources created by other SHCs. Bringing together court staff that oversees local self-help operations could lead to the strengthening of partnerships where the A2J Committee and local clerk and court staff can discuss SRL needs and identify additional statewide self-help resources to be created.

In addition, the Committee should identify additional service partners, including nontraditional partners, locally and across the State to strengthen access to justice efforts. This may include other government entities, such as law libraries or universities, or

 ²⁰ In 2018, a position description was drafted for such an access to justice coordinator. That position description can be used and updated for current work on access and self-help services.
 ²¹ See content about the service categories in Figure 20 on page 27.

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agencies such as AmeriCorps²² or retirement homes to provide volunteers who may serve as guides or on-site helpers. The A2J Committee should also determine the need for, and the level of integration of, any other services. Examples include increased court filing or financial payment services, remote locations for special program providers, motor vehicle kiosks, and services performed by local law enforcement services.

As indicated above, the Kansas courts have conceptualized and implemented many selfhelp practices and programs. This is commendable, and all the recommendations noted in this report should build upon their prior accomplishments.

5 Measurement

5.1 Implement Performance Measurement Practices

The Kansas Supreme Court, OJA, and the A2J Committee should develop data collection tools to better understand the needs of, and services provided to, users, and publish information about self-help services and outcomes, using performance metrics to inform further self-help service development.

The A2J Committee should collect data on an ongoing basis to better understand the statewide needs for self-help, measure the effectiveness of self-help provided, and assess OJA or A2J support supplied to courts across Kansas. The A2J Committee should help courts capture data by initiating and overseeing data collection processes, and creating and deploying data collection tools and methodologies. The process should capture the needs of, and services offered to, court patrons; locations and points of service; and usage patterns. The resulting information should be made available to all courts.

The data collection process should include mechanisms for obtaining feedback from users, court staff, and lawyers, which will inform court leadership about program operations, successes, and areas for further development. Some of the courts visited during the site visit have implemented mechanisms (both automated and manual) to count the numbers of users and services. The A2J Committee should link measurement actions to those efforts already underway and expand upon them.

Defining performance metrics for each process will help guide the quality of the service offered and set goals for each court to achieve. The criteria to implement these success metrics include availability of data measurements that can easily help establish an "efficiency and effectiveness" baseline. "Efficiency" measures the time and cost it takes to offer a service; "effectiveness" means the number of people who receive the service successfully over time.

Program operational measurement can be achieved by using metrics collected about program functions. Some self-help centers create mechanisms to begin counting from a

²² See <u>https://www.nationalservice.gov/programs/americorps</u>

user's first interaction with an SHC. The New York courts created the intake form below to serve as the first point of data collection.²³

1.	Help Center Location:	4h. Is the client an attorney?				
			🗆 Yes	□ No	N/A-Unknown	
Ζ.	Mode of Inquiry:	C Du Mall/C Mal				
In-Person By Phone By Mail/E-Mail			 Did the client need special assistance because he/she is disabled? 			
3a.	Date of Visit/Month:		□ Yes	□ No	N/A-Unknown	
	Year of Visit:					
30.	rear or visit:		4j. Did the client need special assistance due to a literacy			
Un	represented Litigant Client In	formation	problem/is			
			🗆 Yes	□ No	N/A-Unknown	
4a.	1. NYS County of Residence Manhattan Uwestol		Type of Cour	t Most Closely I	Related to Inquiry	
	Bronx Uvestor Utche		Not App	plicable	Federal Court	
	□ Kings □ Orange		City Co	urt	NYC Civil Court	
	Queens Dutnan		Commu	unity Court	NYC Criminal Court	
	Richmond Rockla		County	Court	Supreme Court	
			Court o	f Claims	Surrogate's Court	
	2. Other county:		District	Court	Town & Village Court	
			Family	Court		
	3. Out of State (specify):		Services Rendered			
	4. Incarcerated? Yes No				C Build build build	
			ADA/speci		Provide legal/procedural information	
45.	Client's 5-Digit Zip Code:		Appellate	r Services	Provide general	
4c.	Gender (optional): 🔲 Male	Female		copy of statute	information	
			Distribute		Referrals (see Referral	
4d.	The client is visiting/contacting	this Help Center location		ictional kits	section below)	
	for the:	3 rd time or more	Divorce kit		Review forms for	
	1º time 2º time	3º time or more	Notary		completeness	
4e.	Interpreter needed? Language		Pro bono li	egal	Search court records/report	
	□ Not needed	□ Haitian/Creole	service/att	orney	status	
	□ Spanish	Italian	Provide inf	ormational		
	American Sign Language	C Korean	brochures			
	Abanian	Mandarin	Other:			
	Arabic	Polish				
	Bengali	Portuguese	Referral Typ	e		
	Cantonese	Russian	Bar Associ	iation	Social Service Agency/	
	French	Vietnamese	Child Supp	port	Community Agency	
	Greek		Enforcem	ent Bureau	C Other Government Agency	
	Other:		County Cle	ark's Office	Other court	
4 Didtha alianthainn ann ann 2			Legal Aid/	Legal Services	UCS Website	
4f. Did the client bring any papers? Yes No NA-Unknown			Public Acc	ess Law Library	Other legal resources website	

Figure 27 - Sample Intake and Data Collection Form – New York Courts

An intake form should be created and used by all courts to track, count, and provide information about usage patterns and volumes. The intake forms used by Wyandotte, Johnson, and McPherson Counties can be standardized, enhanced and expanded. An example intake and data collection form is also included in Appendix IX.

5.2 Publish Self-Help Center Operational Information and Data

The Kansas Supreme Court, OJA, and the A2J Committee should lead the practice of using and publishing performance measures regarding self-help services. Courts across the U.S. have embraced the idea of "high performing" courts by using court performance metrics to assess outcomes. The NCSC's High Performance Court Framework identifies key court-based performance areas, and provides a structure for data use to inform about court efficiency, effectiveness, productivity, and procedural satisfaction.²⁴ The chart below indicates areas for measurement, and suggests possible data to gather regarding

National Center for State Courts - Kansas Judicial Branch Assessment of SRL Services

²³ See <u>http://www.nycourts.gov/ip/nya2j/pdfs/NYSA2J_BestPracticesHelpCenter.pdf</u>

²⁴ For information about the High Performance Courts Framework, see <u>http://www.ncsc.org/Information-and-Resources/High-Performance-Courts.aspx</u>.

program objectives and outcomes. These measures may be gathered from manual or automated sources and, as available, can be included in a new or revised case management system.

Performance Assessment and Measurement Areas					
Adapted	Adapted from the National Center for State Courts' High Performance Court Framework				
Measures Custo	omer Perspective	Potential Metrics			
Effectiveness	Measures actions and achievements related to stated goals	 # and volume/utilization rates of self-help functions # of transactions by type of service (information, assistance, escort, referral) # of transactions by point or location of service (self-help center, information desk, other points of delivery) # of transactions by type of contact (in person, via phone, via web/internet, by email, by chat, etc.) Types of services provided (forms, instructions, charts, samples, courses, forms review, notarization, etc.) # of forms provided, copies made Amount of funds collected for services by type Demographic information of users (residency location, age range, gender) # of services by type of case # instances of referral by which agency/entity # of times user has accessed the services # of instances where language assistance requested/provided 			
Procedural Satisfaction Measures Interr	Measures customer perceptions service, fairness and accessibility nal and Operating	 Customer service feedback and surveys Anecdotal/informal feedback from users and customers Formal and informal feedback from judges and court staff Formal and informal feedback from service partners and collaborators Potential Metrics 			
Perspective	1 0				
Efficiency	Measures variability of processes	 Service transaction time for specific functions (phone talk time, one on one interactions) Feedback on document accuracy, completeness, and correct use Informal judge and staff feedback 			
Productivity	Measures utilization of resources and time	 # of transactions by day of week, by time of day # of transactions by prior appointment Cost per service or transaction Staff workload assessments (tasks, time, volumes per staff) # of service partners/providers/specialists utilized 			

Figure 28 - Performance Assessment Areas

Self-Help Thematic Areas, Current and Targeted Actions

The chart below illustrates the broad thematic areas along with current services and practices, and activities recommended for action to enhance current SRL services.

	matic Areas, Current Actions in Place ar	
Self Help Thematic Areas Governance • Leadership • Policies • Rules • Documented practices	 Currently in Place Supreme Court Rule 1402, Providing Assistance to the Public Creation of A2J Committee Creation of Forms Subcommittee Directive on legal advice vs legal information Document on what staff can and cannot do 	 Recommended for Action Expand the statewide self-help goal to share information to and connect with all courts, court administrators, and clerks to the information "pipeline" Reconciliation and inclusion of District Court judges' support to self-help practices Link efforts occurring locally to statewide work Add policies and guidelines to document practices
 Collaboration Engagement with staff Engagement with providers, associations, groups Partnerships with volunteers 	 Interaction with Kansas Legal Services Interaction with Bar Associations Partnerships with law and public libraries 	 Continue development of pro bono service partners Establish classes and clinics for legal assistance Create broader lists of attorneys to assist Seek consistent structure in pro bono and volunteer attorney use Seek practices that are adaptable to large and small courts
 Education Easy read handouts/materials and process maps Service providers' functions Referrals for services Training and orientation 	 Instruction and information sheets Checklists Referral lists Business cards and 4 x 6 referral handouts Web sites for resources Blank forms and documents 	 Standardized referral documents Standardized flow/process maps and glossaries Broader use of publication on what staff can and cannot do Posted information on difference between legal advice and legal information Regular staff and partner training Continuous inventory of forms and documents used in courts Seek practices that are adaptable to large and small courts
 Measurement Tools for data collection Publication of performance measures Use of measures for program operation 	 Data collection forms Litigant feedback forms Regularly published data about all self-help functions, services, and volumes Dialogue between the OJA, A2J Committee, local court staff and legal aid and service providers 	 Structured and formal process for data gathering Formal data collection protocols Formal patron tracking system Standardized user feedback documents Publication of self-help service volumes and services to all courts Seek practices that are adaptable to large and small courts
Development Soliciting user, staff and partner feedback Creation of new services Enhancement of services Deployment of new features 	 Existing Supreme Court directives for access to justice Local interest in use of locally created forms "on the fly" creation of new materials to satisfy needs Self Help Areas, Current and Targ 	 Linkage of local court developments of new products with statewide work Ongoing inventory and assessment of what is working or not working in the field Avoid one size fits all mindset

Summary of Short-, Medium-, and Long-Term Recommendations

This report makes specific recommendations to expand the reach and impact of self-help services. Many of the suggested recommendations are cost-neutral (aside from staff time), and most of them can be implemented quickly. Because the number of recommendations is wide-ranging, recommendations have been grouped into three time periods: short-, medium- and long-term.

Short-Term Goals (ideally completed within six to nine months)

- Inventory existing self-help resources available on the OJA website, Kansas Legal Services, and local SHC resources;
- Draft a self-help "Referral/Prescription Pad" template for local courts to complete in collaboration with their court-based, local, and statewide in-person and online self-help resources;
- Develop an initial substantive process map, *e.g.*, a visual flow chart of the steps in a case type, perhaps starting with a dissolution case as a proof of concept;
- Establish a comprehensive glossary of terms that can be used at all courts and self-help sites;
- Implement an initial basic patron tracking system to share with self-help centers and clerks' offices that offer self-help;
- Identify local, regional, or district-wide self-help staff in each judicial district to serve on a new A2J Subcommittee that will serve as a self-help information contact point and sharing network;
- Establish and designate specific "champion judges" to serve as judicial points of contact and support for self-help operations;
- Consider whether an additional court rule or directive is necessary to support the promulgation of more statewide standardized forms in high volume SRL areas of law (with a faster review process than the traditional Judicial Council procedure);
- Determine which forms are ready for finalization and dissemination, working with the A2J Forms Subcommittee, and establish the next group of forms to be completed with a stated time deadline/goal;
- Develop a proposal for necessary OJA staffing to support more robust development of statewide standardized forms for high volume SRL areas of law, and other self-help process maps and tools; and
- Engage additional program partners to provide help, suggest ideas, and support self-help program operations.

Medium-Term Goals (ideally completed within 12-18 months)

- Train self-help staff on the available resources from KLS and OJA that can be shared with SRLs, and on the tenets of SCR 1402;
- Develop inaugural in-person training and convening of a new self-help information network that is supported by OJA, and offers robust training and information

sharing about relevant self-help resources and best practices locally and statewide;

- Promulgate a "safe harbor" rule using ABA Rule 6.5 on the provision of limited legal services;
- If financial resources are available to support the position, hire a new full-time OJA staff person exclusively dedicated to access to justice issues, who would staff the A2J Committee, its Forms Subcommittee, and the new self-help information network;
- If a new standardized forms rule is deemed necessary to enhance a statewide forms effort, submit a proposal to the Kansas Supreme Court for its review and consideration; and
- Create dedicated phones at all court and self-help locations that directly link to the OJA and designated contact points.

Long-Term Goals (ideally completed within the next three years)

- Consider establishing and widely publicizing a centralized call center that will provide information about all SHCs and the services they can provide throughout the state;
- Promulgate standardized forms in all areas of law where there are high numbers of SRLs;
- Draft all necessary content and launch a dedicated, refreshed, and rebranded SRL page on the OJA website to assist interested court patrons remotely;
- Offer training programs to judges, court, clerk, and probation staff on permissible and impermissible legal advice, plain language, how to make good referrals, and available self-help resources;
- Translate SHC signs, content, and forms into the most common Limited English Proficiency (LEP) languages;
- Explore areas for process simplification to serve the needs of both SRLs and the court system more efficiently;
- Create a formal patron intake and tracking system which can generate self-help program metrics;
- Empower an OJA access to justice staff person to travel the state to conduct regional court staff training on self-help trends and resources; and
- Continue evaluating all processes for simplification and user ease of access.

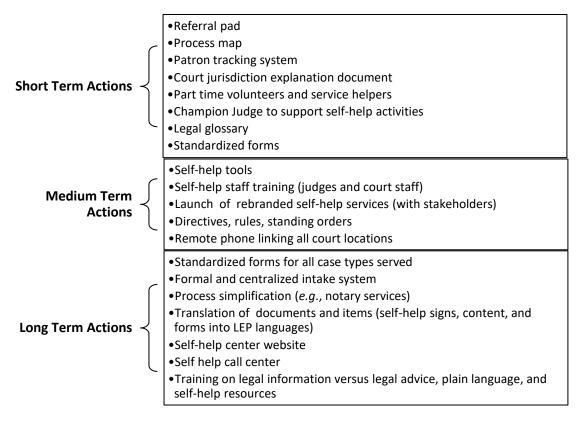
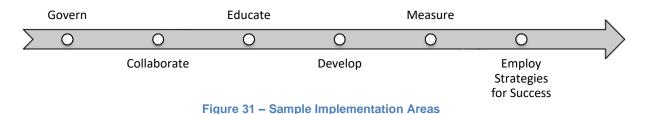


Figure 30 - Short, Medium, and Long-Term Actions

Suggested Strategies to Support Change

Phased-In Planning and Action

Implementation of a solution does not need to happen all at once. The NCSC recommends that the Kansas Judicial Branch take a phased approach in which it would undertake incremental actions and monitor progress on the tasks and steps required for organizing the necessary structure and operation of self-help functions.



Taken together, the above recommendations will lay the foundation for individual, regional, and statewide continuity, consistency, and expansion of self-help operations.

Continual Review and Enhancement

In addition to phasing, a continual review and enhancement process should be incorporated in all aspects of the Judicial Branch's self-help operations. One example, a Quality Cycle, is noted in the figure below. The concept arises from traditional problem-solving and quality review practices, and represents ongoing and repetitive problem analysis and resolution.²⁵

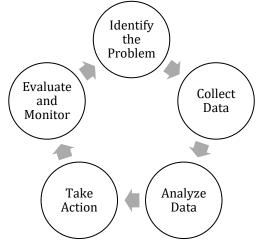


Figure 32 – The Quality Cycle – a Continuous Review and Phased Approach

Document and Publish Program Actions and Outcomes

One final important element of self-help program enhancement and expansion is to ensure that practices and outcomes are documented and published. This can be done by using the broad performance measures previously indicated in this report.²⁶ It can also be accomplished by ensuring that internal and external communication takes place (perhaps in a regular report) about program goals, actions, services, user volumes, and tangible accomplishments. The A2J and other governance committees that may be established can take the lead, while working with partners and collaborators to strive for program visibility and celebration of progress.

Concluding Comments

The Kansas Judicial Branch has shown a desire to expand upon current SRL services, implement best practices for those services, and more importantly, develop improved practices. The presence of the A2J Committee also ensures a leadership focus. That desire well equips the court to create and sustain momentum for program changes and enhancements.

 ²⁵ Adapted from the High Performance Courts Framework, "Quality Cycle," available at http://www.ncsc.org/Information-and-Resources/High-Performance-Courts.aspx
 ²⁶ See Figure 29 on page 36.

Appendices

Appendix I – Access to Justice Committee

	(Rev. 1/15/2020)	
Hon. Erica K. Schoenig	Hon. Kenton Gleason	Sara Rust-Martin
Johnson County Courthouse	Hodgeman County Courthouse	Kansas Coalition Against Sexual
100 N. Kansas Avenue	P.O. Box 187	And Domestic Violence
Olathe, KS 66061-3273	Jetmore, KS 67854-0187	634 SW Harrison St.
(913) 715-3790	(620) 357-8434	Topeka, KS 66603
erica.schoenig@jocogov.org	hgdmj@fairpoint.net	(785) 232-9784
		srust-martin@kcsdv.org
Starla Borg Nelson	Marcia Hannon	
Attorney at Law	Kansas Supreme Court Law	Patricia Scalia
P.O. Box 466	Library	P.O. Box 4125
Belleville, KS 66935	301 SW 10 th Avenue	Topeka, KS 66604-0125
785-527-2263	Topeka, KS 66612	(785) 640-2723
snelson@nckcn.com	(785) 368-7371	patricia.scalia@sbcglobal.net
Shelson encloth.com	hannonm@kscourts.org	patricia.scalia@sbcglobal.rict
Christy Comphall	nannonini@kscounts.org	Amondo Truon
Christy Campbell		Amanda Truan
Kansas Legal Services, Inc.	Kristi L. Hill	District Court Administrator
340 S. Broadway, 2 nd Floor	Clerk of the District Court	Ellis County Courthouse
Wichita KS 67202	Wyandotte County Courthouse	107 West 12 th St.
(316) 265-9681	710 N. 7 th St., Mezzanine	Hays, KS 67601
campbellc@klsinc.org	Kansas City, KS 66101	(785) 628-9415
	(913) 573-2946	(785) 628-8415 fax
Hon. Joe Dickinson	khill@wycokck.org	agates@23rdjudicial.org
Harvey County Courthouse	<u>Kinn e wyoonon.org</u>	<u>agatoo e zorajaarola.org</u>
P.O. Box 665	Christie N. Koehn	Hon. Sarah Warner
Newton, KS 67114-0665	Chief Court Services Officer	Court of Appeals Judge
(316) 284-6898	Linn County Courthouse	Kansas Judicial Center
(316) 283-4601 fax	318 Chestnut	301 SW 10 th Avenue
judged@9thdistct.net		Topeka, KS 66612
	P.O. Box 350	(785) 296-0571
Hon. James Fleetwood	Mound City, KS 66056	warners@kscourts.org
9800 W 2 nd St.	(913) 795-7292	
Wichita, KS 67212	ckoehn@sixthdistrictks.org	Penny Wells
(316) 259-2119 (Cell)	<u> </u>	Clerk of the District Court
jwood.daily@yahoo.com	Hon. Carl William Ossmann	Comanche County Courthouse
wood.daily @yanoo.com	Shawnee County Courthouse	P.O. Box 722
Ionnifor Footor	200 SE 7 th Street, Room 303	201 S New York
Jennifer Foster		
District Court Administrator	Topeka, KS 66603-3922	Coldwater, KS 67029
McPherson County Courthouse	(785) 251-6285	(620) 582-2182
PO Box 546	wossmann@shawneecourt.org	cmcourtclerk@gmaxx.us
McPherson, KS 67460		
(620) 241-3510		Ruth Wheeler
Jenniferf@9thdistct.net		District Court Administrator
		Lyon County Courthouse
		430 Commercial
		Emporia, KS 66801
		(620) 340-8295
		ctadmin@5thjd.org
		<u>otaamin eotinju.org</u>

(Rev. 1/15/2020)

Appendix II – Survey Results

	edited Responses (gram	or Self-Represented Litigants Survey matical and spelling errors unchanged) t of ~ 300 possible)
Please indicate your court or county:	Please provide your court or location's physical address:	Please provide your business days and hours for court, and also for the self-help center, if applicable:
Phillips [District	301 State Street Phillipsburg,	
17]	KS	8:00 am - 5:00 pm Monday through Friday
Franklin [District		
4]	301 S Main Ottawa	M-f; 8-5
Franklin [District		
4]	301 S Main, Ottawa	M-F 8 to Noon, 1 to 5 pm
Wyandotte County [District 29]	710 North 7th Street KCK 66101	8 am - 5pm
23rd Judicial District [District 23]	107 w. 12th st.	M-F 8 AM-5 PM
McPherson [District 9]	117 N Maple McPherson KS	Monday - Friday 8:00 a.m 5:00 p.m.
Logan [District 15]	710 West 2nd Street Oakley, KS 67748	8:30-12 and 1:00-5:00
Morris County District Court [District 8]	501 W Main Council Grove, KS 66846	8-5
Johnson [District 10]	100 N KANSAS AVE OLATHE KS 66061	8AM-5PM
Wyandotte [District 29]	710 N 7th St, Kansas City, KS 66101	Monday-Friday 8-noon and 1-5pm
Miami [District 6]	120 S Pearl St Paola, KS 66071	Mon-Fri 8 am to 4 pm - court/ Help Center Mon and Wed 10-12
Marion County District Court [District 8]	200 South Third Street, Marion, Ks	Court M-F, 8-5. Self help available on request
Marion County District Court [District 8]	200 S Third, Suite 201 Marion KS 66861	M-F - 8-5
Geary [District 8]	138 E 8th St, Junction City, KS 66441	Mon-Fri 8am - 5pm (including self help) Public 9am-4pm
Harvey/McPher son [District 9]	800 Main Newton	8-5
Harvey County [District 9]	800 N. Main, Newton, KS	M-F (8-5)
McPherson [District 9]	117 N. Maple, McPherson, KS	M-F (8-5)
Montgomery [District 14]	300 E. Main	Monday - Friday, 8:00 - 12:00 & 1:00 - 4:00

Allen County		
District Court		
[District 31]	Iola, Kansas	M-F; 8-5
Finney County	425 N 8th St, Garden City,	
[District 25]	KS 67846	8:00 AM - 5:00 PM
Hodgeman		
County [District		
24]	500 Main St Jetmore KS	Monday-Friday 8am-12pm 1pm,-5pm
Harper County	201 N Jennings, Anthony,	
[District 30]	KS 67003	M-F 8-12 and 1-4
Marshall		
[District 22]	Marysville, KS	8am to 5 pm Monday thru Friday
		8 a.m. to 5:00 p.m. for court; Clerks in Lyon
Lyon and		County public hours are 8:00 a.m. to 4:00 p.m.;
Chase [District	Emporia, KS and	Clerks in Chase County are 8:00 a.m. to 5:00
5]	Cottonwood Falls, KS	p.m.
Thomas [District		
15]	300 N Court Colby KS	M-F 8-12 1-5
Hamilton	219 N Main Syracuse, KS	
[District 25]	67878	M-F 8-4
	101 W Commercial	
Rice County	courthouse 3rd floor Lyons,	
[District 20]	Ks. 67554	8:00am-5:00pm open during noon hour
Wallace [District	313 Main Street Sharon	
15]	Springs, KS 67758	Monday-Friday 8-12 and 1-5 MDT
Scott [District	303 Court St Scott City, KS	
25]	67871	Mon-Fri 8:00-12:00 1:00-5:00PM
Greeley [District		
25]	616 2nd Street	M-F 7-4 Mountain Time
20th judicial	1400 Main Street Great Bend	
district	Ks	M-F. 8am-4pm open to public
Butler County	201 W. Pine, El Dorado, KS	
[District 13]	67042	M-F, 8-5
Lyon County	430 Commercial Street	
District Court	Room 203 Emporia, KS	
[District 5]	66801	M-F, 8 AM to 4 PM open to the public
Cheyenne		
County District		
Court [District	212 E Washington St.	
15]	Francis, KS 67756	M-F 8-12; 1-5
Ness [District	Nana Otta	0.00
24]	Ness City	8:00am - 5:00pm
31st Judicial		
District, Allen		
County	Iola, KS	8am-5PM M-F.
Clark County		
District Court	913 Highland Ashland KS	
[District 16]	67831	Mon-Fri 8:30am 12pm & 1pm-4;30pm
Douglas	111 E. 11th Lawrence,	
[District 7]		Visuo m to billin m Mondov Fridov
	Kansas	8:30 a.m. to 5:00 p.m. Monday-Friday
Clay [District 21]	Kansas 712 5th St Clay Center Kansas 67432	8-5

0.046	1	
28th - Saline		
and Ottawa		
counties	300 W. Ash, SAlina, Kansas	Mon-Friday 8-5
	300 East Main Street,	
Montgomery	Independence, KS 102 West	Business hours: 8:00 a.m. to 12:00 noon and
[District 14]	7th Street, Coffeyville, KS	1:00 p.m. to 4:00 p.m. Monday thru Friday
Woodson		
County [District		
31]	Yates Center, KS	M-F 8 am to 11:45am - 1:00 pm to 5:00 pm
	Decatur, Norton, Phillips,	
17th Judicial	Smith, Osborne, Graham	
District	Counties	M-F 8:00 - 5:00; some counties close for lunch
Atchison		
[District 1]	423 N. 5th, Atchison, KS	Monday thru Friday 8:00 a.m. to 5:00 p.m.
Leavenworth	Justice Center 601 S. Third	
[District 1]	St.	8-5 M-F
	715 Broadway, 3rd Floor PO	
PN	Box 270	M-F 8am to 5pm
Russell [District	401 N. Main Russell, KS	
20]	67665	8 to 5, Monday thru Friday
Ness [District		
24]	202 W. Sycamore Ness City	8-5
Gove County	420 Broad Street Gove, KS	
[District 23]	67736	8 am to 5 pm
Riley [District	100 Courthouse Plaza,	
21]	Manhattan KS	7:30 to 5:30
Crawford		
County District		
Court [District		
11]	602 N. Locust, Pittsburg, KS	Monday - Friday 8:00 am - 4:30pm
Cowley [District		
19]	311 E. 9th Ave Winfield, KS	8 am to noon, 1 to 4 pm
Rawlins [District	607 Main St #F Atwood, KS	
15]	67730	Business Days/Court M-F 8-12-1-5
	200 SE 7th street, Topeka	Monday - Friday 8-4 open to public. We are here
3 rd [District 3]	Ks 66608	until five to assist the court
Trego [District	216 N Main WaKeeney, KS	
23]	67672	8-12; 1-5
Republic		
[District 12]	1815 M Street	7:30 AM 04:30 PM
Barton [District	1400 Main Rm. 306, Great	Business days are Monday - Friday and our
20]	Bend, KS 67530	hours for court are 8:00am - 4:00pm
_	there are 6 counties in my	· · · · · ·
26	district.	8-5
Leavenworth	601 S. 3rd Street	
[District 1]	Leavenworth, Kansas 66048	M-F 8:00 am - 5:00 pm
	311 E 9th Ave, Winfield, KS	
Cowley [District	67156 118 W Central,	
19]		Monday - Friday 8 - 4 Except for holidavs
-		
District Court	615 Madison Fredonia KS	
[District 31]	66736	M-F 8am to 5pm
Wilson County	Arkansas City, KS 67005 615 Madison Fredonia KS	Monday - Friday 8 - 4 Except for holidays
District 311	66736	M-⊢ 8am to 5pm

Cherokee		
County District		
Court [District	110 W Maple St Columbus	
11]	KS 66725	Monday - Friday 8:00 a.m 4:00 p.m.
Stanton County	201 N Main, Johnson, KS	
[District 26]	67855	M-F, 8 AM to 12 PM - 1 PM to 5 PM
Kearny [District	0/000	
25]	304 Main St PO Box 64	8-5
Barber [District	118 E Washington Medicine	
30]	Lodge, KS	M-F 8-noon and 1 to 4
Douglas	111 E 11th St, Lawrence, KS	
[District 7]	66044	M-F, 8-12, 1-4:30
	7 counties: Cheyenne,	
	Logan, Rawlins, Sheridan,	
4 Ether Intelligited		
15th Judicial	Sherman, Thomas and	
District	Wallace	8 am to 12 pm and 1 pm to 5 pm
Kingman		
County District		
Court District	130 N Spruce, 3rd Floor,	
30]	Kingman KS 67068	M-F 8:00-12:00 & 1:00-4:00
Leavenworth		
	Loovonworth KC	9 E Mondoy thru Fridoy
[District 1]	Leavenworth KS	8-5 Monday thru Friday
Saline County		District Court Clerk's office open 8:30-4:00 we are
[District 28]	300 W. Ash, Salina, KS	here from 8:00-5:00
Comanche	201 S New York Coldwater	
[District 16]	KS 67019	M-F 8-12 and 1-5
Lyon and		
Chase [District	Emporia and Cottonwood	
-		0.4 M E
5]	Falls	8-4 M-F
Saline County	300 W. Ash, 3rd Floor	Court dockets (usually 4 of them) begin at 8:30
[District 28]	Salina, KS 67401	Mon - Fri. We have no self-help centers
Sherman		
[District 15]	Goodland-813 Broadway	M-F 8:00-12:00 and 1:00 to 5:00 MT
BUTLER		
	201 w pine el dorado	8:00 am 5:00 pm
[District 13]		8:00 am- 5:00pm
Norton County		
Courthouse	101 S. Kansas, Norton KS	Monday-Friday, 8:00 a.m. to 12:00 p.m., 1:00
[District 17]	67654	p.m. to 5:00 p.m.
Nemaha		
[District 22]	607 Nemaha St, Seneca, KS	M-F 8-5, no self help center currently
Graham County		
District Court	410 N Pomeroy Ave STE 9	
		8:00 am to 5:00 a m
[District 17]	Hill City KS 67642	8:00 am to 5:00 p.m.
Greenwood		
[District 13]	311 North Main	M-F 8-12 & 1-5
Anderson		
County [District	100 E 4th Avenue, Garnett,	
4]	Kansas	Monday through Friday 8am-12pm and 1pm-4pm
	1\a115a5	monuay unough i nuay oant-izpin anu ipin-4pin
Ottawa County		
District Court	307 N Concord Minneapolis,	
[District 28]	KS 67467	M-F 8-12 1-5
Dickinson	109 East 1st Street, Abilene,	
DICKINSON		
[District 8]	KS	8 AM-5 PM, Monday-Friday

30th Judicial	501 North Was	hington,				
District	Wellington, KS		M-F 8	8:00 - 5:00	p.m.	
Cowley [District					•	
19]	311 E. 9th Win		8-5 N	1-F		
Stevens [District 26]	200 E. 6th Stre KS 67951	et Hugoton,	M-F	8am-12pm	and 1pm-5pm	
Seward [District	415 N. Washin	gton Liberal,				
26]	Kansas 67901	.	Mono	day-Friday	8-12 1-5	
Reno County						
District Court, 27th Judicial	206 W/ 1 at Ave	Hutobingon				
District	206 W 1st Ave KS 67501	Hutchinson,	M-F 8	3AM - 4PM	1	
Sumner [District	501 N Washing	gton				
30]	Wellington KS		M-F	8:00 am to	5 pm	
Edwards						
County District Court [District	312 Massachu	cotto Kinglov				
24]	KS	seus Minsley	8 to r	noon and 1	to 5	
Wabaunsee	215 Kansas Av	e Alma, KS				
[District 2]	66401		8:00	am-4:00 pr	m M-F	
Does your court	have a self-hel	p center?				
Yes		17			18.48%	
No		75			81.52%	
Total		92			100.00%	
					100.00/0	
*Note: the following	ng responses a		have ai	nswered "y		evious question.
		re those who			yes" to the pre	evious question.
What services de		re those who			yes" to the pre	evious question.
What services do that apply)?	o you provide a	re those who t your self hel	p cente		yes" to the pre	evious question.
What services do that apply)?	o you provide a	re those who t your self hel	p cente	er (please :	yes" to the pre select all	evious question.
What services do that apply)? Personal assistan one)	o you provide a ce to litigants (ir	re those who t your self hel	p cente	er (please	yes" to the prosent of the prosent o	evious question.
What services do that apply)? Personal assistant one) Escort or navigato	o you provide a ce to litigants (ir	re those who t your self hel	p cente	er (please s 9 5	yes" to the present of the present o	evious question.
What services de that apply)? Personal assistan one) Escort or navigato Forms	o you provide a ce to litigants (ir or	re those who t your self hel	p cente	9 5 15	yes" to the prosent of the prosent o	evious question.
What services do that apply)? Personal assistant one) Escort or navigato	o you provide a ce to litigants (ir or	re those who t your self hel	p cente	er (please s 9 5	yes" to the present of the present o	evious question.
What services de that apply)? Personal assistan one) Escort or navigato Forms	o you provide a ce to litigants (ir pr nations	re those who t your self hel	p cente	9 5 15	yes" to the prosent of the prosent o	evious question.
What services de that apply)? Personal assistant one) Escort or navigato Forms Instructions/expla	o you provide a ce to litigants (ir or nations s/classes	re those who t your self hel	p cente	9 5 15 10	yes" to the present t	evious question.
What services de that apply)? Personal assistant one) Escort or navigato Forms Instructions/expla Workshops/clinics	o you provide a ce to litigants (ir or nations s/classes	re those who t your self hel	p cente	9 5 15 10 0	yes" to the prosent of the prosent o	evious question.
What services de that apply)? Personal assistant one) Escort or navigato Forms Instructions/expla Workshops/clinics Other (please spec	o you provide a ce to litigants (ir or nations s/classes	re those who t your self hel	p cente	9 5 15 10 0 8	yes" to the president select all 52.94% 29.41% 88.24% 58.82% 0.00% 47.06%	evious question.
What services de that apply)? Personal assistant one) Escort or navigato Forms Instructions/explat Workshops/clinics Other (please spec Total	o you provide a ce to litigants (ir or nations s/classes ecify):	re those who t your self hel	p cente	9 5 15 10 0 8	yes" to the president select all 52.94% 29.41% 88.24% 58.82% 0.00% 47.06%	evious question.
What services de that apply)? Personal assistant one) Escort or navigato Forms Instructions/expla Workshops/clinics Other (please spectronal Other Responses	o you provide a ce to litigants (ir or nations s/classes ecify):	re those who t your self hel	p cente	9 5 15 10 0 8	yes" to the president select all 52.94% 29.41% 88.24% 58.82% 0.00% 47.06%	evious question.
What services de that apply)? Personal assistant one) Escort or navigato Forms Instructions/expla Workshops/clinics Other (please spect Total Other Responses link and hotline to	o you provide a ce to litigants (ir or nations s/classes ecify): <u>KLS</u>	re those who t your self hel	p cente	9 5 15 10 0 8	yes" to the president select all 52.94% 29.41% 88.24% 58.82% 0.00% 47.06%	evious question.
What services de that apply)? Personal assistant one) Escort or navigato Forms Instructions/expla Workshops/clinics Other (please spectro Total Other Responses link and hotline to Workstation	o you provide a ce to litigants (ir or nations s/classes ecify): <u>KLS</u>	re those who t your self hel	p cente	9 5 15 10 0 8	yes" to the president select all 52.94% 29.41% 88.24% 58.82% 0.00% 47.06%	evious question.
What services de that apply)? Personal assistant one) Escort or navigato Forms Instructions/expla Workshops/clinics Other (please spectron Total Other Responses link and hotline to Workstation computer and primer NIGHT COURT	o you provide a ce to litigants (ir or nations s/classes ecify): <u>KLS</u>	re those who t your self hel	p cente	9 5 15 10 0 8	yes" to the president select all 52.94% 29.41% 88.24% 58.82% 0.00% 47.06%	evious question.
What services de that apply)? Personal assistant one) Escort or navigato Forms Instructions/expla Workshops/clinics Other (please spectronal Other Responses link and hotline to Workstation computer and priminal NIGHT COURT Computers	o you provide a ce to litigants (ir or nations s/classes ecify): KLS	re those who	p cente	9 5 15 10 0 8 17	yes" to the president select all 52.94% 29.41% 88.24% 58.82% 0.00% 47.06%	evious question.
What services de that apply)? Personal assistant one) Escort or navigato Forms Instructions/expla Workshops/clinics Other (please spectron Total Other Responses link and hotline to Workstation computer and prime NIGHT COURT Computers computer with access	o you provide a ce to litigants (ir or nations s/classes ccify): <u>KLS</u> hter	re those who t your self hel dividual/one-or d instructions o	p cente	9 5 15 10 0 8 17	yes" to the president select all 52.94% 29.41% 88.24% 58.82% 0.00% 47.06%	evious question.
What services de that apply)? Personal assistant one) Escort or navigato Forms Instructions/expla Workshops/clinics Other (please spectronal Other Responses link and hotline to Workstation computer and priminal NIGHT COURT Computers	o you provide a ce to litigants (ir or nations s/classes ecify): KLS hter	re those who t your self hel dividual/one-or d instructions o	p cente	9 5 15 10 0 8 17	yes" to the president select all 52.94% 29.41% 88.24% 58.82% 0.00% 47.06%	evious question.

Yes	1	6.67%
No	14	93.33%
Total	15	100.00%
How much do you charge per copy?		
\$.25 per copy		
	_	
Please select all the tools that are provided to lit		
Printed materials or forms	14	82.35%
Standardized Kansas forms	13	76.47%
Checklists	6	35.29%
Child support calculation software	4	23.53%
Fee based legal advice line	8	47.06%
For a fee "form filler" assistant	0	0.00%
Procedural or instruction sheets	7	41.18%
Handbooks	4	23.53%
Case process/flow charts	3	17.65%
Glossary	8	47.06%
Case document filing for Clerk's filing counter	5	29.41%
Internet form submission	4	23.53%
Law library staff	3	17.65%
Law library resources	5	29.41%
Staff/volunteers to assist	8	47.06%
Staff/volunteers to escort litigants	4	23.53%
Q and A documents (please specify):	0	0.00%
Videos (please specify):	1	5.88%
Other printed materials (please specify):	3	17.65%
Total	17	100.00%

Videos (please specify):	Other printed material	ls (please spe	ecify):	
	Pro Se forms with webs	sites and lists o	of local counsel	
KLS				
	resource info with webs	ites and conta	ct numbers	
	attorney list, clerk do's a	and don'ts		
Who has access to the self	help centers?			
Self represented litigants		2	11.76%	
Attorneys		0	0.00%	
Both		15	88.24%	

Other (please specify)	0		0.00%	
otal	17		100.00%	
Please select the locations of your self help function			82.35%	
nside courthouse or building	side courthouse or building 14			
Court security screening prior to entry to self help center	2		11.76%	
Space adjacent to court location	1		5.88%	
Off site location (please indicate location)	0		0.00%	
Other (please specify):	1		5.88%	
Fotal	17	•	100.00%	
Court Clerk's office Please select all of the self help tools you provide:	Cton			
Signage: directional signs, charts ("start here?" "Step 1 2/Step 3", etc.)	JStep	5	29.41	
Assistance by court staff member		14	82.35	
Check-in or triage services		1	5.88%	
Direct assistance in preparing/completing documents		5	29.41%	
Books/legal references		7	41.18	
Clinics/classes		0	0.00%	
Neeting with attorney/legal assistance (<i>e.g.</i> , 15 minute sessions)		2	11.76	
Resource lists		8	47.06	
Referrals to specialists such as mediators, counselors, ttorneys		4	23.53	
Secure or private (conference or waiting) rooms		5	29.41	
Private secured room/area for domestic violence litigar	nts	6	35.29	
nternet		14	82.35	
Dedicated self help legal website (please specify site)		10	58.82	
Self help kiosks (please indicate how many)		7	41.18	
Printers (please indicate how many)		15	88.24	
Scanners (please indicate how many)		1	5.88%	
Copy machines (please indicate how many)		2	11.76	
On site computer (please indicate how many)		15	88.24	
ATM/Money/change machine (please indicate how ma	ny)	1	5.88%	
On site phone (please indicate how many)		7	41.18	
		17	100.00	

Dedicated self help legal website (please specify site)	Self help kiosks (please indicate how many)	Printers (please indicate how many)	Scanners (please indicate how many)	Copy machines (please indicate how many)	On site compute r (please indicate how many)	ATM/Mone y change machine (please indicate how many)	On site phone (please indicate how many)
		1			1		
4jdks.org		1			1		1
KLS	1	1					1
Ks Courts		2			2		
					1		
	1	1					
	1	1			1		
Kansas Legal		1			1		1
COURTS.JOCOGOV.OR G					8		1
KLS, KSCOURTS		2	1		3	1	2 (staffs)
Kansas Legal Services	2	1			2		1
	1	1			1		
		1			1		
www.8thjd.com	1	1			1		1
•	1	1		1	1		
KSCOURTS website, KLS		1			1		
KSCOURTS website, KLS		1		1	1		
What self help tools do y	ou provide	e remotel	y (please	select all th			
Web/internet				7		41.18%	
Webinars				7 0 0		0.00%	
Webinars Video/Skype/Facetime				0		0.00% 0.00%	
Webinars Video/Skype/Facetime Chat/answer line				0 0 1		0.00% 0.00% 5.88%	
Webinars Video/Skype/Facetime Chat/answer line Co-browsing				0		0.00% 0.00% 5.88% 0.00%	
Webinars Video/Skype/Facetime Chat/answer line				0 0 1 0		0.00% 0.00% 5.88%	
Webinars Video/Skype/Facetime Chat/answer line Co-browsing Telephone call line	·es/resourc	xe guides		0 0 1 0 5		0.00% 0.00% 5.88% 0.00% 29.41%	
Webinars Video/Skype/Facetime Chat/answer line Co-browsing Telephone call line Text messaging		•		0 0 1 0 5 0		0.00% 0.00% 5.88% 0.00% 29.41% 0.00%	
Webinars Video/Skype/Facetime Chat/answer line Co-browsing Telephone call line Text messaging On line documents/brochur	dministrati	•		0 0 1 0 5 0 7		0.00% 0.00% 5.88% 0.00% 29.41% 0.00% 41.18%	
Webinars Video/Skype/Facetime Chat/answer line Co-browsing Telephone call line Text messaging On line documents/brochur Links to Office of Judicial A	dministrati	•		0 0 1 0 5 0 7 9		0.00% 0.00% 5.88% 0.00% 29.41% 0.00% 41.18% 52.94%	
Webinars Video/Skype/Facetime Chat/answer line Co-browsing Telephone call line Text messaging On line documents/brochur Links to Office of Judicial A Links to Kansas Bar Assoc	dministrati iation vices	•		0 0 1 0 5 0 7 9 6		0.00% 0.00% 5.88% 0.00% 29.41% 0.00% 41.18% 52.94% 35.29%	
Webinars Video/Skype/Facetime Chat/answer line Co-browsing Telephone call line Text messaging On line documents/brochur Links to Office of Judicial A Links to Kansas Bar Assoc Links to Kansas Legal Serv	Administrati iation vices rms	•		0 0 1 0 5 0 7 9 6 13		0.00% 0.00% 5.88% 0.00% 29.41% 0.00% 41.18% 52.94% 35.29% 76.47%	

Domestic violence	1	5	88.24%
Civil	1	2	70.59%
andlord/tenant disputes	1	5	88.24%
Family Law/Domestic Relations	1	6	94.12%
Criminal	7	7	41.18%
Fraffic	8	3	47.06%
luvenile	6	6	35.29%
Probate	1	0	58.82%
Adoption	1	1	64.71%
Petitions	1	6	94.12%
Name change	1	6	94.12%
Protective order	1	6	94.12%
Divorce/dissolution petition	1	5	88.24%
Child support/visitation	1	3	76.47%
Expungement	1	3	76.47%
Post judgement/decree/order	1	2	70.59%
Probation violation	6	6	35.29%
Other (please specify)	2	2	11.76%
Fotal	1	7	100.00%
ther Responses:			
/S 211 - Birth Certificate Amendments			
Custody Paperwork			
Nhat data do you collect (select all that apply): Jsage/utilization statistics	5	20	9.41%
Numbers of customers/litigants	7		.18%
Numbers for forms/documents provided	3		7.65%
Numbers for forms/documents provided	1		.88%
Number of attorneys assisting	1		.88%
Do not collect data	10		
Fotal	10		0.00%
	17	10	0.0070
How is this data collected used? (Please indicate:)			
Record Case numbers			
FRIAGE FORM			
nformation is written in a log			
Safehome who volunteers keeps track			
lust number of SRL			
court staff complete a form when they interact with self	In a log 1242 as a set	Dava	

court staff complete a form when they interact with self help litigant. Person seeking assistance is asked to complete survey also. Few comply

40		
40		
40 hrs		
1 or 2 hours		
?		
unknown		
unknown		
What is the source of funding for your s that apply)?	elf help centers (pleas	e select all
State	3	17.65%
County	12	70.59%
Litigant/User	0	0.00%
Private provider	0	0.00%
Other (please specify):	3	17.65%
Total	17	100.00%
ther Responses:		
minimal cost		_
comes from our budget		
court budget		
Please select who staff the self help cen	iters (select all that ap	oly):
On site SHC supervisor	4	23.53%
Navigator/facilitator/helper	4	23.53%
Volunteers	1	5.88%
Security officer	0	0.00%
Other (please specify):	10	58.82%
Total	17	100.00%
ther Responses:		
court staff	itizens when needed	
Other Responses: court staff Clerks leave desk and go to shc to assist c court staff	itizens when needed	
court staff Clerks leave desk and go to shc to assist c court staff	itizens when needed	
court staff Clerks leave desk and go to shc to assist c	itizens when needed	
court staff Clerks leave desk and go to shc to assist c court staff Clerk and Deputy	itizens when needed	

lerk staff			
clerk staff			
lease answer the following:			
Amount of staff time is dedicated to self help (hours/week:)	Amount of	attorney pro bor (hours/week	
varies	0		
15	0		
0	0		
40	0		
unknown	unknown		
it depends	0		
4-6	0		
1	0		
3 STAFF AT 40HRS/WEEK	21		
40 hrs	0		
2 hours twice a week unless someone needs to use and clerk helps	0		
2+ hours per week	NA		
2 hours	0		
unsure as data is not collected	unknown		
Unknown	None		
7-10 hours per week	N/A		
7-10 hours per week	N/A		
Does your court provide language access service (if you have one) to patrons who are limited Engl	ish proficie	nt?	
Yes	7	41.18%	
No	8	47.06%	
N/A	2	11.76%	
Total	17	100.00%	
Please select all the services provided:			
Sign language interpreters	1	14.29%	
Services for people with other disabilities (ex.: assistance listening devices, CART, large print for		44.000/	
a na na manana ina di sha N	1	14.29%	
vision impaired, etc.)	5	71.43%	
Bilingual court staff			
	1	14.29%	
Bilingual court staff		14.29%	

Total	7	100.00%	
lease answer the following:			
Please specify the level/demand for foreign language assistance:	specify the level/demand for foreignPlease let us know if your infrequent language aclanguage assistance:infrequent language ac		
30 percent	Rare		
minimal	none		
HIGH	NO		
30%	2%		
haven't had anyone requests that is self-help center	0		
high and increasing	spanish		
high and increasing	spanish		
Who provides assistance with self-help center p Kansas Bar Association Kansas Legal Services	patrons/self-rep 0 9	0.00% 52.94%	
Limited scope representation lawyers	0	0.00%	
Pro bono attorneys	0	0.00%	
Other entities (providers, landlord attorneys, mediators, domestic violence advocates)	4	23.53%	
Other (please specify)	7	41.18%	
Do not have assistance	6	35.29%	
Total	17	100.00%	
Other Responses:			
KLS only by phone			
Clerk and Deputy			
Clerks			
staff			
Clerk			
court staff			
court staff	anowarad that th	ay da nat haya a calf ha	In
ease note: the following responses are those who a	answered that the	ey do not have a self-he	lp c
What type of self help center would be best for		listrict?	
On-site	36	48.00%	
Remote access	28	37.33%	
Other	11	14.67%	
Total	75	100.00%	
Other Responses:			
none			
Online			
Both			

his presumes a self help center is needed			
Off-site like Public Library			
Don't know			
none			
on-site, remote, open for suggestions			
able to phone in somewhere that has a self help center			
Both onsite and remote			
What types of services would you want in a self hel all that apply)?	p center (p	lease select	
Personal assistance to litigants (individual/one-on- one)	49	65.33%	
Escort or navigator	19	25.33%	
Forms	66	88.00%	
Instructions/explanations	69	92.00%	
Workshops/clinics/classes	10	13.33%	
Other (please specify):	6	8.00%	
Total	75	100.00%	
ther Responses:		1	
none		-	
online personal assistant		-	
this presumes a self-help center is wanted		-	
Need them for PFA's and domestic			
none		-	
attorney /hat are the specific obstacles that prevent your jur	isdiction fr] om hosting a solt	f-boln contor?
Space and Funding		on nosting a sen	
Space, personnel			
Space to hold one-on-one meetings/sessions with litiga	ints. The ar	ea would need to	allow for HIPP
regulations to be followed. Proper training for the perso			
Cost and space			
Room for one. If we had one the self represented litiga	nts would a	sk more than we a	re allowed to
help with. Cost; Limits on ability of staff to provide advice; Risk of	accusation	s of practicing law	without license
risk of accusations of providing inaccurate information;			
Court as to limits of assistance to be provided; lack of the	• •		•
with self-represented litigants; lack of support from area			hical and
financial perspectives; lack of community resources to l			
Space and personnel limitations Notenough time and not enough personnel. When you	assist salf h	eln/nro se litigants	we cannot and
do not want to have to give legal advice. Legal advice			
to sites for forms is fine but they want you to fill them ou			

Wallace County is a smaller court in the State of Kansas. Maybe a self help center within District 15 would help tremendously.

We are a small court

No room and no money to hire

We do not have space or staff necessary for a self-help center.

Space for the center. Manpower to staff the center. Budget to purchase the equipment and furniture needed.

Remote location

Salary

Our dated court house facilities lack extra space for a self-help center.

cost Space

We don't have enough room

Financial and staffing

I have no space for a self-help center.

Lack of desire. Forms and instructions on the judicial counsel website should be sufficient.

No space available.

None

Funds

Not enough room for a self help center

I don't know, honestly.

Space, we don't have the room in our courthouse for a self help center.

Time and the amount of Staff

Clerical training and staff to assign to help

We are a 1 1/2 Office. Availability of Staff/Help

No available space and limited staffing resources. we currently have a committee studying these issues Kansas legal services has spoken to us and offered assistance.

None

Lack of space. Would almost need one clerk assigned to self-help permanently.

1. space 2. funding 3. limitations on the forms we can provide 4. limitations on the

information/instruction/advice we can provide 5. we do not have an attorney to provide legal advice We have no room, nor do we have enough staff to work in a self-help center.

I think our Chief Judge would be afraid someone would give to much help and we are not to give any legal advise.

Space

Space and limited staff

Space, space, space

We do not have the human resources for an on-site self help center. Remote access is not defined by . We currently refer people to the self-help resources on the Kansas Judicial Branch website, Kansas Judicial Council website and Kansas Legal services phone number or website.

We do not have the space to be able to set up a self help center and we are only a 3 person office. Money - Does not appear to be any interest from those with authority to push to establish such a help center

Staffing	
	briate space and equipment, trained staff to work with litigants, staff time, assistance what our self-represented litigants needs are
Staffing	
Size and lack of	of personnel
Room and staf	
availability to st	b get a self help center started. The biggest obstacle I see is not having the taff the self help center. I have the space and the equipment needed to get one think part of the barrier is not knowing exactly how to get it started.
Space	
No room. No c	one to staff it.
	e are hoping to have a self-help computer set up for our customers within 1-2 years. The in a temporary office location due to remodeling of our offices at the courthouse.
Small county o	nly two employees
	It one in. And the times it will be used would be sporadic. It would not be a constant needing help due to the size of our court.
manpower	
None known.	
Lack of staff an	nd layout of building does not allow for a separate designated area
Having someor	ne to help the litigants
2 person office	small operating budget
We have a pub	lic access computer in the corner of our office, but we are extremely limited on space

Appendix III – Self-Help Center Data Collection Form

	Self-Help Center Data Collection Form DRAFT
1. Date (Day, Date, Year, Time):	 7. Self-represented litigant/client brought/provided (documents/materials): Yes No Unknown Other/notes:
 2. Mode of inquiry: In person Phone Email Internet Other: 	 8. Type of inquiry: Type Type Type Unknown Other:
 3. Referred to Self-Help Center I Self/On Own Court security Court staff Information Desk Clerk's Office Judge/Courtroom Another Court Other: 	9. Services provided by Self-Help Center staff (check all that apply): Information Directions Document(s)/Paperwork Brochures Photocopies Notary Pro bono legal assistance Case file/record look up Other:
 4. Self-represented litigant/client a. Town/City of Residence: Name Name Other: b. Zip code of residence: c. Gender: Male Female Non gender specific Not provided/undeclared 	information 10. Referral type provided: Bar Association Legal Services Legal Aid Court Clerk's Office Law Library Social service agency Other:
 5. Self-represented litigant/client 1st time/visit 2nd time/visit 3rd or more times/visit 	 visit for: 11. Amount of time with self-represented litigant/ client: 0-5 minutes 6-10 minutes 11 – 15 minutes more than 15 minutes
 6. Language/assistance needed Not needed Spanish Korean American Sign Language Disability Assistance Literacy Assistance 	

Appendix IV – Suggested Performance Data

	Performance A	ssessment and Measurement Areas
Adapted fro	om the National Center	r for State Courts' High Performance Court Framework ²⁷
	omer Perspective	Potential Metrics
Effectiveness	Measures actions and achievements related to stated goals	 # and volume/utilization rates of SHC functions # of transactions by type of service (information, assistance, escort, referral) # of transactions by point or location of service (SHC, information desk, other points of delivery) # of transactions by type of contact (in person, via phone, via web/internet, by email, by chat, etc.) Types of services provided (forms, instructions, charts, samples, courses, forms review, notarization, etc.) # of forms provided, copies made Amount of funds collected for services by type Demographic information of users (residency, age range, gender) # of services by type of case # instances of referral by which agency/entity # of times user has accessed the services # of instances where language assistance requested/provided
	Measures customer perceptions service, fairness and accessibility nal and Operating	 Customer service feedback and surveys Anecdotal/informal feedback from SHC users and customers Formal and informal feedback from judges and court staff Formal and informal feedback from service partners and collaborators Potential Metrics
Perspective Efficiency	Measures variability of processes	 Service transaction time for specific functions (phone talk time, one on one interactions) Feedback on document accuracy, completeness, and correct use Informal judge and staff feedback
Productivity	Measures utilization of resources and time	 # of transactions by day of week, by time of day # of transactions by prior appointment Cost per service or transaction Staff workload assessments (tasks, time, volumes per staff) # of service partners/providers utilized

²⁷ For information about the High Performance Courts Framework, see <u>http://www.ncsc.org/Information-and-Resources/High-Performance-Courts.aspx</u>.

National Center for State Courts – Kansas Judicial Branch Assessment of SRL Services

	Resources for Free Lega	I Help in X District Court			
	Free Legal Help a				
E-Filing	File court papers electronically				
Housing &	Help for tenants in eviction cases				
Money		andlords in eviction cases			
•	Help w	th debt collection cases			
Criminal Records	· · ·	unge & seal criminal records			
Traffic	Hel	p with traffic and DUI			
Make Payments	Help with	making financial payments			
	Free Help	From Home			
	Example County/District Online Free Legal Information & Court Papers From Your Computer or Mobile Device Available 24/7 www.xxxx				
	Hiring a	a Lawyer			
Name o Bar Associatior		d phone			
		provides forms to low income Kansans			
-	Kansas Legal Services				
	• For more information, p	lease call (phone)			
	Helpful V	Vebsites			
Court Website https://www.xxxxx		Kansas Judicial Branch Website http://www.kscourts.org/			
	& case information	<u>mtp.//www.kscourts.org/</u>			
Criminal Division:	a case information				
Civil Division:					
	Additional Services	in the Courthouse			
ADA Accommod	ADA Accommodations Requests Interpretation				
Request an accommodation for a disability		To request a free interpreter at court, ask the			
Deaf/Hard of Hearing Access		clerk in the courtroom for help			
Request a sign lar	nguage interpreter	County Law Library			
		Free access to public computers & legal research tools			
Notes:					
110163.					

Appendix V – Self-Help Referral or "Prescription" Sheet



Appendix VI – Current Kansas Self Help Resources

The Kansas Judicial Council **cannot** provide advice about specific case, which form to use, or how to fill out a form. Here are some website that may help you.

Kansas Judicial Branch Self-Help Information

The self-help website provided by the Kansas Judicial Branch is intended to help you find legal assistance and information, work with an attorney, and represent yourself in some legal matters.

Kansas Bar Association Lawyer Referral Service

The Kansas Bar Association's Lawyer Referral Service provides answers to many questions such as how to find a lawyer, services available to the public, and the potential fees and costs involved. It may also allow you to talk with a lawyer who can answer your questions for only \$2 per minute.

Kansas Legal Services

Kansas Legal Services provides resources, links and several hotlines to help find the legal assistance you need. In addition, Kansas Legal Services provides civil legal advice and representation at no cost or at reduced fees to income eligible individuals. The Kansas Legal Services legal forms page also provides access to various legal forms and includes a simple interactive process for completing divorce and adult name change forms.

Kansas Free Legal Answers

The Kansas Free Legal Answers program provides free legal assistance to income-eligible persons. Users that meet the eligibility guidelines may ask up to three civil case related questions per year. Users will then get an answer via email.

Kansas Bar Association (KBA)

The Kansas Bar Association provides resources, information, and legal forms on its website. For example, the KBA provides information and forms on the following topics: Kansas Deed Forms, Durable Power of Attorney Information and Forms, Living Wills (Advance Directive) "A Death in the Family....What Should I Do?" "On Your Own: A Guide to Your Legal Rights and Responsibilities as an Adult"

Kansas Law School Clinics

The Washburn Law Clinic provides free legal services to Shawnee County residents who cannot afford to hire private attorneys. (Eligibility is based on income.)

The KU Law Legal Aid Clinic_provides legal services to low income clients in Lawrence Municipal Court and Douglas County District Court.

Kansas Statutes

The current Kansas Statutes can be found on the Kansas Legislature's website.

DCF Child Support Services

Information about DCF parentage and child support cases can be found at DCF Child Support Services. Johnson County Law Library Forms

The Johnson County Law Library provides some forms, including, forms for divorce, registration of foreign judgment, and forms specific to the local court rules.

Johnson County District Court Help Center

The Johnson County District Court Help Center assists unrepresented litigants in court cases in Johnson County. However, the forms may be helpful as examples when drafting documents to use in other Kansas district courts. The Help Center provides examples of the following documents that the Judicial Council does not provide: Parentage, Motion to Enforce Separation Agreement or Divorce Decree, General Motion to Continue & Order of Continuance, General Notice of Hearing

Shawnee County District Court Forms

The Shawnee County District Court provides a wide variety of forms for use in Shawnee county district court cases.

Appendix VII – Sample Signage for Self-Help Center Locations and Access



Appendix VIII – Sample Forms Policy

Illinois Supreme Court Rule 10-101. Standardized Forms

(a) The Illinois Supreme Court Commission on Access to Justice shall establish a process to develop and approve standardized, legally sufficient forms for areas of law and practice where the Commission determines that there is a high volume of self-represented litigants and that standardized forms will enhance access to justice.

(b) The Commission shall establish a process for publication, review and approval of any proposed standardized form in accordance with the Supreme Court's administrative order regarding standardized forms.

(c) Standardized forms approved by the Commission may be used by any party wherever they are applicable and must be accepted for filing and use by all courts.

(d) Courts may not require that parties use an altered standardized form except that a court may modify a standardized form order as necessary or appropriate to adjudicate a particular issue, claim or action.

(e) A party may supplement a standardized court form with additional material as long as the form is not altered.

Adopted Nov. 28, 2012, eff. immediately.

Appendix IX – Sample Data Collection Form

	orm / Court Help Center		
Help Center Location:	_ 4h. Is the client an attorney? □ Yes □ No □ N/A-Unknown		
 Mode of Inquiry: In-Person By Phone By Mail/E-Mail 	 Did the client need special assistance because he/she is disabled? 		
3a. Date of Visit/Month:			
3b. Year of Visit:	4j. Did the client need special assistance due to a literacy problem/issue?		
on operation angular orient morningion	Yes No N/A-Unknown		
4a. 1. NYS County of Residence Manhattan Uestchester Suffolk	Type of Court Most Closely Related to Inquiry		
Brenx Dutchess Nassau Kings Orange Erie Queens Putnam Richmond Rockland 2. Other county: 3. Out of State (specify):	Not Applicable Federal Court City Court Community Court County Court County Court County Court Court of Claims District Court Feamily Court		
5. Out of State (specify):	Services Rendered		
 4. Incarcerated? Yes No 4b. Client's 5-Digit Zip Code: 4c. Gender (optional): Male Female 4d. The client is visiting/contacting this Help Center location for the: 1st time 2^{sd} time 3^{sd} time or more 4e. Interpreter needed? Language: Not needed Haitian/Creole Spanish Italian American Sign Language Korean 	Diverse kit		
Abanian Mandarin	Other:		
Arabic Bengali Polish Portuguese	Referral Type		
Cantonese Cantonese Russian French Greek Other: Yes No No NA-Unknown	Bar Association Social Service Agency/ Child Support Community Agency Enforcement Bureau Other Government Agence County Clerk's Office Other court Legal Aid/Legal Services UCS Website Public Access Law Library Other legal resources		